



# WINNIPEG POLICE SERVICE INDIGENOUS WOMEN - SAFETY & PROTECTION STRATEGY: SUMMARY OF POLICE BOARD REPORTS

## BACKGROUND:

The following document summarizes the quarterly reports between 2015 and 2017 that were submitted to the Winnipeg Police Board on the Winnipeg Police Service's Indigenous Women Safety and Protection Strategy.

In December 2014, the Winnipeg Police Board provided direction to the Chief of Police to provide a status report on the Police Service's current activities with respect to solving cases of missing and murdered Indigenous women and girls.

In June 2015, the 2015 - 2019 Strategic Plan was released. The Strategic Plan called for the development of a strategy that would include giving quarterly updates to the Winnipeg Police Board on the Service's activities to solve cases of missing and murdered Indigenous women and girls and end violence against Indigenous women and girls. To that end, the Winnipeg Police Service developed an Indigenous Women – Safety and Protection report. The report provides updates to the board in the following areas:

1. Investigations
2. Enforcement
3. Prevention/Intervention
4. Community Engagement
5. Research

Between 2015 and end of year 2017 there have been 12 quarterly reports submitted to the board. The following represents a chronological examination by topic area.

<b>Exhibit: National Inquiry into Missing and Murdered Indigenous Women and Girls</b>		
Location/Phase: <u>Parts 2/3 St. John's</u>		
Witness: <u>Danny Smyth</u>		
Submitted by: <u>Kimberly Carswell</u>		
Add'l info: <u>P02-03P04P0401</u>		
Date: <u>OCT 18 2018</u>		
<b>Initials</b>	<b>I/D</b>	<b>Entered</b>
<u>63</u>		<u>69</u>



# WINNIPEG POLICE SERVICE

## INDIGENOUS WOMEN - SAFETY & PROTECTION

### STRATEGY: SUMMARY OF POLICE BOARD REPORTS

#### 1. INVESTIGATIONS:

There is very little change in the number of homicide investigations year over year.

Year	Quarter	Investigations			
2015	Q1	3 homicides total	0 female homicides	1 Indigenous female homicide	MITFMMW - ANDRETTI charged 2nd degree
	Q2	11 homicides total	2 female homicides	1 Indigenous female homicide	MITFMMW - ANDRETTI court proceedings pending
	Q3	3 homicides total	1 female homicide	0 Indigenous female homicides	MITFMMW - ANDRETTI plead guilty to 2nd degree. Life sentence
	Q4	6 homicides total	3 female homicides	2 Indigenous female homicides	MITFMMW - advertising campaign on missing and murdered exploited persons
2016	Q1	7 homicides total	3 female homicides	1 Indigenous female homicide	
	Q2	6 homicides total	1 female homicide	0 Indigenous female homicides	
	Q3	6 homicides total	1 female homicide	1 Indigenous female homicide	
	Q4	6 homicides total	1 female homicide	0 Indigenous female homicides	
2017	Q1	8 homicides total	2 female homicides	2 Indigenous female homicides	
	Q2	6 homicides total	3 female homicides	2 Indigenous female homicides	
	Q3	7 homicides total	0 female homicides	0 Indigenous female homicides	
	Q4	3 homicides total	0 female homicides	0 Indigenous female homicides	

There are a number of units that investigate cases of missing and murdered women. These include:

Winnipeg Police Service

Crime Analysis Report Author S. Bell, #S1111

Any External Communication Requires Approval from the Chief of Police





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- Manitoba Integrated Task Force for Missing and Murdered Women
- Winnipeg Police Homicide Unit
- Winnipeg Police Historical Homicide Unit
- Winnipeg Police Missing Persons Unit

In addition, the Winnipeg Police Counter Exploitation Unit conducts investigations that target offenders involved in the exploitation of vulnerable persons, which may include indigenous women. These investigative units are supported by the Winnipeg Police Crime Analysis Unit. All of the investigative efforts engaged in by these units support the Strategic Plan – Goal 1 Less Crime and Victimization.

## 2. ENFORCEMENT:

Consistently in the third quarter, the CEU has more arrests. This is most likely as a result of counter exploitation projects that are run in the third quarter. DISC events are also highest in the third quarter. It may be beneficial to run projects at varying times of the year and not only in the third quarter.

Year	Quarter	Enforcement
2015	Q1	<ul style="list-style-type: none"> <li>• CEU - 15 arrests; 6 exploitation investigations; 4 human trafficking investigations</li> </ul>
	Q2	<ul style="list-style-type: none"> <li>• CEU - 5 arrests; 6 exploitation investigations; 1 historical offence; 1 human trafficking investigation</li> </ul>
	Q3	<ul style="list-style-type: none"> <li>• CEU - 43 arrests; 3 long term investigations; 38 arrests for purchasing of Sexual Services</li> </ul>
	Q4	<ul style="list-style-type: none"> <li>• CEU - 16 arrests; 1 human trafficking arrest; 8 arrests for purchasing of Sexual Services; 1 long term investigation</li> </ul>
2016	Q1	<ul style="list-style-type: none"> <li>• CEU - 22 arrests</li> <li>• Second phase of <b>Project CREATE</b>. In this phase, the CEU in collaboration with Community Support members from Divisions 11 and 13 made 10 arrests for purchasing sexual services and 8 vehicles were seized</li> </ul>
	Q2	<ul style="list-style-type: none"> <li>• CEU - 5 arrests</li> <li>• CET continued to engage with sexually exploited women at the street level. The purpose of these interventions is to build trusting relationships with women being exploited in the sex trade, as well as to connect these women with community resources should they need assistance in areas such as addictions, housing, and health care.</li> </ul>
	Q3	<ul style="list-style-type: none"> <li>• CEU - 37 arrests</li> <li>• The CEU reports a large decline in street level exploitation. The Winnipeg Outreach Network could account for well over 500 individuals associated the sex trade five to ten years ago. However, recent reports show fewer than 100 individuals are currently</li> </ul>



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Year	Quarter	Enforcement
2017		<p>exploited at street level. Technology has changed the way men buy sex, making it possible for a greater percentage of sexually exploited women to work indoors. The Internet has expanded the size of the sex trade in the city.</p> <ul style="list-style-type: none"> <li>The CEU partnered with Canada Border Services Agency (CBSA) on two dates, focusing attention on Asian escorts and potential human trafficking victims. Two persons illegally in the country were located and deported.</li> </ul>
	Q4	<ul style="list-style-type: none"> <li>CEU - 23 arrests</li> <li>During October, the CEU participated in <b>Operation Northern Spotlight</b> along with 53 other police services in Canada, as well as the FBI, over a six day period. The Winnipeg Police CEU members were assisted by officers from the Counter Exploitation Team (CET) and Missing Persons Unit (MPU). A total of 22 women were interviewed in areas known to be frequented by sexually exploited persons, massage parlours and hotels located throughout the City. The CEU also partnered with Canada Border Services Agency (CBSA) to focus attention on Asian Escorts and potential Human Trafficking Victims. One person illegally in the country was located and deported</li> </ul>
	Q1	<ul style="list-style-type: none"> <li>CEU - 37 arrests</li> <li>DISC - 29 events</li> </ul>
	Q2	<ul style="list-style-type: none"> <li>CEU - 36 arrests;</li> <li>CEU has engaged to work in partnership with the various Indigenous Child and Family Services (CFS) Agencies and the Ma Mawi Wi Chi Itata Center to address the growing concerns around female youths who are or were once victims of sexual exploitation themselves, who have now been identified to be recruiting and exploiting other youths (male/female) for the purpose of the sex trade industry. There are approximately eight (8) females under 18 years old who have been identified for this intervention</li> <li>DISC - 33 events</li> </ul>
2017	Q3	<ul style="list-style-type: none"> <li>CEU/MPU - The Winnipeg Police Counter Exploitation Unit (CEU)/Missing Persons Unit (MPU) in partnership with all Child and Family Services (CFS) Agencies reinforced agreed to protocols in regards to reporting a missing child in care of either a foster parent or group home. Since implementation in mid-July, incidents of missing youth have reduced.</li> <li>MPU - 5 arrests; CEU - 49 arrests</li> <li><b>Project Return</b> - 15 arrests for purchasing sexual services; 9 vehicles seized; 46 CPTSD interventions; 62 locations known to be frequented by high risk missing persons checked; 13 at risk youth located and transported to a place of safety</li> <li>DISC - 59 events</li> </ul>
	Q4	<ul style="list-style-type: none"> <li>CEU/MPU - Earlier in 2017, the Winnipeg Police Counter Exploitation Unit (CEU)/Missing Persons Unit (MPU) partnered with all Child and Family Services (CFS) Agencies to implement a "reporting a missing child in care form" for either a foster parent or group home. This resulted in CFS formally implementing the form.</li> <li>CEU - 31 arrests</li> </ul>





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Year	Quarter	Enforcement
		<ul style="list-style-type: none"> <li>• DISC - 26 events</li> </ul>

Prior to 2017, the WPS has an eight member unit dedicated to counter exploitation. The strategic direction of this unit was to focus suppression and enforcement efforts on offenders who exploit women and youths; and to focus prevention and intervention efforts on those being exploited. This enforcement activity included street level prostitution, massage parlors involved in prostitution, and prostitution activity facilitated by the Internet.

In 2017 the CEU and MPU amalgamated to form one unit.

### 3. PREVENTION AND INTERVENTION:

Year	Quarter	Prevention/Intervention
2015	Q1	<ul style="list-style-type: none"> <li>• MPU - 1754 total occurrences involving 597 individuals in Q1; 70% female; 83.9% of occurrences from CFS facilities; 61% from group homes</li> <li>• <b>Project Return</b> - 2 males arrested; 26 addresses checked for missing youth; 6 at risk youth located; 8 interventions w/street level sex trade workers</li> <li>• CEU - 36 intervention contacts w/ sex trade workers; 3 newly identified sex trade workers; 10 interventions where sex trade workers were taken to safe places; 28 contacts with community resources such as Salvation Army</li> </ul>
	Q2	<ul style="list-style-type: none"> <li>• MPU - 2179 total occurrences involving 709 individuals in Q2; 71% female; 82.6% of occurrences from CFS facilities; 61% from group homes</li> <li>• <b>Long Term MP files</b> - none initiated; Audrey Desjarlais was ID'd through DNA match in June. Her body was pulled from the Red River in June 2012. She had not previously been reported missing</li> <li>• CEU - 91 intervention contacts w/sex trade workers; 7 new identified sex trade workers; 12 Community events; 2 SPI Initiatives</li> </ul>
	Q3	<ul style="list-style-type: none"> <li>• MPU - 2488 total occurrences involving 732 individuals in Q3; 70% female; 85% of occurrences from CFS facilities; 66% from group homes</li> <li>• <b>Long Term MP files</b> - none initiated</li> <li>• <b>Project Create</b> - focused attention on men openly exploiting women in the community - 26 men were arrested and charged with purchasing sexual services and 18 vehicles seized. In conjunction with the enforcement aspect of CREATE, the CEU and MPU engaged with 39 women in the community who were subjected to exploitation activity at the street level.</li> </ul>



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Year	Quarter	Prevention/Intervention
		<ul style="list-style-type: none"> <li><b>Proactive Strategy Initiated</b> - In Q3 the CEU began a pro-active strategy designed to deter sex trade consumers prior to being arrested by the Unit, and indeed in many cases prior to having any contact with Police. The CEU often receives information from the community regarding sexual exploitation of women in the community at the street level. In the past this information had been recorded as intelligence, but it was rarely acted upon. The Counter Exploitation Unit is assigned to pro-actively initiate contact with persons suspected of being involved in sexual exploitation activity. During police contact they are advised of the new laws governing sexual exploitation and the consequences associated to sexual exploitation.</li> </ul>
	Q4	<ul style="list-style-type: none"> <li><b>MPU</b> - 2441 total occurrences involving 766 individuals; 66% female; 85% of occurrences from CFS facilities; 69% from group homes</li> <li><b>Long Term MP files</b> - none initiated</li> <li><b>CEU</b> - 52 intervention contacts with street level sexually exploited women; 2 newly identified exploited women; 13 community events; 1 SPI initiative</li> </ul>
2016	Q1	<ul style="list-style-type: none"> <li><b>MPU</b> - 2137 total occurrences involving 687 individuals; 70% female; 84% of occurrences from CFS facilities; 67% from group homes</li> <li><b>Long Term MP Files</b> - none initiated</li> <li><b>MPU Stats</b> - 42 CPTSD events; 12 arrests; 9 community events; 25 referrals</li> <li><b>CEU Stats</b> - 43 CPTSD events; 22 arrests; 11 community events; 1 SPI Initiative</li> </ul>
	Q2	<ul style="list-style-type: none"> <li><b>MPU</b> - 2648 total occurrences involving 691 individuals; 66% female; 85% of occurrences from CFS facilities; 72% from group homes</li> <li><b>Long Term MP Files</b> - none initiated</li> <li><b>MPU Stats</b> - 14 CPTSD events; 16 arrests; 5 community events; 14 referrals</li> <li><b>CEU Stats</b> - 48 CPTSD events; 5 arrests; 5 community events; 3 SPI Initiative</li> </ul>
	Q3	<ul style="list-style-type: none"> <li><b>MPU</b> - 2536 total occurrences involving 773 individuals; 66% female; 85% of occurrences from CFS facilities</li> <li><b>Long Term MP Files</b> - In Q3, the Missing Persons Unit spent substantial hours investigating a missing female adult. At the time of this report, this investigation has not concluded</li> <li><b>MPU Stats</b> - 33 CPTSD events; 11 arrests; 1 community event; 14 referrals</li> <li><b>CEU Stats</b> - 46 CPTSD events; 37 arrests; 16 community events; 0 SPI Initiative</li> </ul>
	Q4	<ul style="list-style-type: none"> <li><b>MPU</b> - 2437 total occurrences involving 67% repeat/chronic missing persons; 66% female; 84% of occurrences from CFS facilities</li> <li><b>Long Term MP Files</b> - In Q3, the Missing Persons Unit spent substantial hours investigating a missing female adult. At the time of this report, this investigation has not concluded</li> </ul>





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Year	Quarter	Prevention/Intervention
		<ul style="list-style-type: none"> <li>• <b>MPU Stats</b> - 22 CPTSD events; 15 arrests; 7 community event; 20 referrals</li> <li>• <b>CEU Stats</b> - 79 CPTSD events; 23 arrests; 20 community events; 2 SPI Initiative</li> </ul>
2017	Q1	<ul style="list-style-type: none"> <li>• <b>MPU</b> - 2511 total occurrences involving 93% repeat/chronic missing persons; 67% female; 86% of occurrences from CFS facilities</li> <li>• <b>Long Term MP Files</b> - The Missing Persons Unit spent substantial hours investigating a missing female adult. At the time of this report, this investigation has not concluded</li> <li>• <b>MPU Stats</b> - 5 CPTSD events; 16 arrests; 6 community event; 10 referrals; 13 system meetings for youth in high risk program</li> <li>• <b>CEU Stats</b> - 76 CPTSD events; 37 arrests; 13 community events; 1 SPI Initiative; 29 DISC</li> </ul>
	Q2	<ul style="list-style-type: none"> <li>• <b>MPU</b> - 2968 total occurrences involving 93% repeat/chronic missing persons; 65% female; 85% of occurrences from CFS facilities</li> <li>• <b>Long Term MP Files</b> - The Missing Persons Unit (MPU) dedicated substantial hours to investigating a female adult who was missing since August 2016. This investigation has concluded with arrest and recovery</li> <li>• <b>CEU/MPU Stats</b> (April 16th, 2017 the MPU and CEU were amalgamated) - 126 CPTSD events; 41 Arrests; 25 Community Events; 12 Referrals; 5 system meetings for youth in high risk program; 0 SPI Initiatives; 33 DISC</li> </ul>
	Q3	<ul style="list-style-type: none"> <li>• <b>MPU</b> - 2916 total occurrences involving 68% repeat/chronic missing persons; 762 individuals missing; 65% female; 89% of occurrences from CFS facilities</li> <li>• <b>Long Term MP Files</b> - The Missing Persons Unit (MPU) dedicated substantial hours to investigating a female adult who was missing since August 2016. This investigation has concluded with arrest and recovery</li> <li>• <b>CEU/MPU Stats</b> - 164 CPTSD events; 54 Arrests; 14 Community Events; 0 Referrals; 2 system meetings for youth in high risk program; 1 SPI Initiatives; 59 DISC</li> </ul>
	Q4	<ul style="list-style-type: none"> <li>• <b>MPU</b> - 2472 total occurrences involving 64% repeat/chronic missing persons; 738 individuals missing; 61% female; 87% of occurrences from CFS facilities</li> <li>• <b>Long Term MP Files</b> - The Missing Persons Unit (MPU) dedicated substantial hours to investigating a female adult who was missing since August 2016. This investigation has concluded with arrest and recovery</li> <li>• <b>CEU/MPU Stats</b> - 113 CPTSD events; 31 Arrests; 24 Community Events; 5 Referrals; 3 system meetings for youth in high risk program; 0 SPI Initiatives; 26 DISC</li> </ul>

## MAP OF INCIDENTS:



# **WINNIPEG POLICE SERVICE INDIGENOUS WOMEN - SAFETY & PROTECTION STRATEGY: SUMMARY OF POLICE BOARD REPORTS**