# **Justice and Public Safety**

# Annual Report

2017-18







# MESSAGE FROM THE MINISTER

I hereby submit the Department of Justice and Public Safety's 2017-18 Annual Report. This report covers the period April 1, 2017 to March 31, 2018. In keeping with the requirements of a Category One entity under the **Transparency and Accountability Act**, my signature below is indicative of my accountability for the actual results reported.

During the fiscal year, the Department of Justice and Public Safety worked diligently to fulfill the commitments it made in its 2017-20 Strategic Plan and the **Way Forward**. Specific achievements included:

- Completion of a Drug Treatment Court feasibility assessment;
- The development of a pilot to provide free legal advice to victims of sexual violence in collaboration with the Public Legal Information Association of NL and the NL Sexual Assault and Crisis Prevention Centre, with funding provided by the Federal Government
- Implementation of supports to individuals and families of missing and murdered Indigenous women and girls through the establishment of a Family Information Liaison Unit.
- Completion of the Commission of Inquiry Respecting the Death of Donald Dunphy;
- · Completion of the Review of the Office of the Chief Medical Examiner; and,
- Legislation to establish a Serious Incident Response Team was introduced in the House of Assembly in November 2017 and was subsequently passed.

Additionally, I, alongside my Co-Chair, Linda Ross, CEO, Provincial Advisory Council on the Status of Women hosted the first meeting of the full Minister's Committee on Violence Against Women and Girls on December 8, 2017. The summary can be found online <a href="http://www.justice.gov.nl.ca/just/vawg/index.html">http://www.justice.gov.nl.ca/just/vawg/index.html</a>. As a result of this meeting, Ms. Ross and I established a Steering Committee to delve deeper into the identified issues. The Steering Committee scheduled its first meeting in April 2018.

I have also been hosting Justice Summits throughout the province to get input into how we can enhance criminal justice system efficiencies, as well as seek regional specific justice priorities. The Justice Summits bring together a diverse group of participants who work in the justice sector and related areas, including the judiciary, police, mental health advocates, representatives of Indigenous organizations, staff from various justice and public safety divisions as well as other community members. The first Justice Summit was held in St. John's in fiscal year 2016-17. Two additional Justice Summits were held in Labrador and

Corner Brook during fiscal year 2017-18. Plans are also underway to host two more Justice Summits in Gander and Marystown in fiscal year 2018-19. The results of these Summits are posted online as they are available at <a href="http://www.justice.gov.nl.ca/just/">http://www.justice.gov.nl.ca/just/</a> publications/index.html.

These noted initiatives are in addition to the significant operational work that is carried out on a daily basis by Justice and Public Safety officials and staff to ensure the safety of our province.

It continues to be my pleasure to serve the people of this province in my role as Minister of Justice and Public Safety and Attorney General. I will continue to work tirelessly to ensure that our province continues to be a safe place to live, and that our justice system is responsive and meaningful to the people it serves.

Sincerely,

Hon. Andrew Parsons, QC Minister of Justice and Public Safety

and Attorney General

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## Departmental Overview

The mandate of the Department of Justice and Public Safety derives primarily from the **Executive Council Act**. This mandate reflects the dual responsibilities of the Minister of Justice and Public Safety and the Attorney General for Newfoundland and Labrador. The Department of Justice and Public Safety is responsible for administering the various aspects of the province's legal system. The principal components include family justice services, fines administration, support enforcement, policing, sheriff's office, adult secure custody, adult probation services, secure youth custody, victim services, access to information and protection of privacy, the office of the public trustee, and administration of the courts.

Reflecting the role and authority of the Attorney General, the Department of Justice and Public Safety provides legal services to the Crown including legal advice to departments, litigation, prosecution and legislative drafting. While the **Executive Council Act** is the primary legislative authority for the Department of Justice and Public Safety mandate, the policies, services and programs are also governed by 103 pieces of legislation, which the Department of Justice and Public Safety administers.

## Organizational Structure

## Staff and Budget

In 2017-18, the department employed 1,438 individuals, including the Royal Newfoundland Constabulary (RNC). The overall gender breakdown for staffing in the department is approximately 50 per cent female and 50 per cent male. The Department of Justice and Public Safety employees are situated throughout the province.

Additionally, pursuant to the Provincial Policing Services Agreement and the Community Tripartite Agreements, in 2017-18 the Royal Canadian Mounted Police (RCMP) employed approximately 436 officers and 145 civilian members and support staff to provide frontline policing services throughout the province.

The Department of Justice and Public Safety employs lawyers, policy specialists, police officers, social workers, psychologists, counselors, correctional officers, youth care counselors, deputy sheriffs, information management specialists, administrators, financial managers, nurses, educators and administrative support staff. Efforts continue towards employment equity within sectors that have historically been comprised of disproportionate numbers of males to females.

	Staf	f Compler		
Branch	Total	Female	Male	2018-19 Budget
Civil Law and Related Services	206	98	108	83,499,500
Corporate Services	198	173	25	6,372,300
Public Prosecutions	63	43	20	7,326,700
Public Protection and Support Services	971	411	560	172,897,300
Total	1,438	725	713	270,095,800

#### Notes:

- The staffing count for Civil Law and Related Services does not include the Legal Aid Commission
- The staffing count for Public Protection does not include RCMP

## Highlights and Partnerships

## Royal Newfoundland Constabulary (RNC)

The Royal Newfoundland Constabulary (RNC) is committed to providing a fully integrated police service that fosters community partnerships to build safe and healthy communities. While the RNC has the authority to act anywhere in the province, its service delivery areas include 11 municipalities on the Northeast Avalon, the City of Corner Brook as well as the town of Wabush, Labrador City and Churchill Falls in Western Labrador.



The following table shows the number of calls for service by jurisdiction for the last five years:

Jurisdiction	2013	2014	2015	2016	2017
Northeast Avalon	63,675	65,647	64,314	67,641	63,954
Corner Brook	9,942	9,570	8,052	8,373	8,915
Labrador	3,419	2,971	3,038	2,613	3,052
Outside Jurisdiction	240	264	155	168	146
Total	77,276	78,452	75,559	78,795	76,067

Some highlights for the RNC during 2017-18 are:

## New Chief and Management Team

On July 4, 2017, Joseph A. Boland was appointed RNC's Chief of Police. On November 9, 2017, the RNC welcomed seven commissioned officers to the ranks of Deputy Chief, Superintendent, and Inspector.

## Partnerships and Engagement

Working with community partners is key to effectively addressing community issues and enhancing public safety. In 2017-18, the RNC continued to maintain and build relationships with various community groups including Stella's Circle, the Gathering Place, Regional Health Authorities, Canadian Mental Health Association, NL Provincial Advisory Council on the Status of Women, Iris Kirby House, Thrive, MADD Canada, CHANNAL, Pride Organizations, Association for New Canadians, Rotary Clubs, Memorial University, Special Olympics, Qalipu First Nation Band, St. John's Native Friendship Centre, Regional Schools (Elementary, Junior High and Senior High), and Crime Prevention Association of Newfoundland and Labrador.

#### Mental Health Response

In 2017-18, Mobile Crisis Response Teams were established on the Northeast Avalon and in Labrador West. These teams consist of a health care crisis intervener and a plain-clothed RNC officer working together to respond to people in the community experiencing mental health crises. The feasibility of expanding this service to other regions of the province will be assessed in 2018-19.

#### Road and Highway Safety

Since 2014, the RNC focused on a "three pronged" approach when dealing with issues surrounding road and highway safety. This approach focuses primarily on education, awareness, and enforcement. The overall collision rate continuously declined for the last three years.

In October 2017, the RNC partnered with MADD for their Red Ribbon Campaign by "lacing up for MADD." RNC officers wore red laces as a reminder to the public of their commitment to making the roads safer.

## Community Services

The RNC continued to deliver various educational programs to the community including:

- Drug Abuse Resistance Education (DARE) Program
- Students Taking Responsibility in Violence Education (STRIVE) Program
- Internet Safety for Teens Program
- Distracted Driving Program, and
- Street Drugs Presentations.

#### Recruiting

The RNC rolled out a new recruiting campaign titled **Together We Can** in 2017 which included new messaging and initiatives utilizing social media. The number of applications has more than doubled those of previous years.

## Police Cadet Program

The Police Cadet Program was restructured to better support cadets, the organization and the community. The 2017-18 class of cadets completed the Diploma in Police Studies at Memorial University, followed by six months of intensive police-specific training at the RNC.

## Violence Against Women and Girls

Preventing and addressing violence against women and girls is a key priority for our community. The RNC continues to play an active role in increasing efforts in this area through its Intimate Partner Violence Unit and as a member of the Minister's Committee on Violence Against Women and Girls.

## Police Dog Service

The year 2017 marked the 25th Anniversary of the RNC Police Dog Service. Crombie REIT (Avalon Mall) and the Avalon Mall Merchants Association donated the newest addition to the RNC Police Dog Service – "Avalon". In December 2017, Police Service Dog "Biff" retired.

#### Mounted Unit

In 2017, the RNC Mounted Unit began partnering with Avalon Equestrian Center to assist them in the delivery of their equine-assisted therapy program that promotes human physical and mental health.

In October 2017, the RNC said goodbye to Fraize who passed away at 19 years of age and welcomed Harvey who was donated by A. Harvey & Company Limited.

#### Social Media

Social Media continues to be a vital communications tool for the RNC. With Facebook, Twitter, Snap Chat, Instagram and YouTube, the RNC has become more accessible to many who otherwise would not be aware of day-to-day police operations. By sharing news of the positive things police officers are doing in the community as well as continuing to inform the public of emergencies, traffic advisories or sharing critical safety information, the RNC secures itself as a leader in communications in the community.

## Awards and Recognition

In 2017-18, many prestigious awards were presented to RNC employees in recognition of their dedication to their work and communities, including:

• In recognition for their actions following an incident on November 9, 2015, His Excellency the Right Honourable David Johnston, Governor General of Canada, presented Constable Stephanie Pelley and Constable Charley Torres with a

- Medal of Bravery, and Constable Kevin Morgan with a Certificate of Commendation:
- At the 2017 Atlantic Women in Law Enforcement Conference held in Cape Breton, Nova Scotia, Constable Tanya Schwartz was awarded the Community Service Award and Constable Sherry Legge and Constable Lisa Fitzgerald were awarded a Team Endeavours Award; and
- In May 2017, Sergeant Dwight Feltham was named Crime Stopper's Police Officer of the Year.

## Royal Canadian Mounted Police (RCMP)

The Royal Canadian Mounted Police (RCMP) "B" Division provides provincial policing services to the Province of Newfoundland and Labrador under the 2012 Provincial Policing Services Agreement (PPSA). The RCMP provides frontline policing to approximately 82 per cent of the geography of the province and approximately 55 per cent of the province's population through 44 detachments throughout Newfoundland and Labrador. Four of the detachments are policed under Community Tripartite Agreements.



The Newfoundland and Labrador RCMP provides policing services with the same five strategic priorities that guide all RCMP officers across Canada:

- Serious and Organized Crime;
- Youth;
- Indigenous Policing;
- National Security; and
- Economic Integrity.

Additionally, the Minister of Justice and Public Safety, Government of Newfoundland and Labrador, sets three provincial policing priorities, developed in consultation with the RCMP, that focus on the needs of the people and communities the RCMP serves in the province:

- Violence Prevention;
- Youth Crime Prevention; and
- Traffic Safety.

## Community Partnerships

The RCMP is committed to fostering valuable relationships with community partners. In 2017, the RCMP continued to engage with several key stakeholders including the Citizen's Crime Prevention Committee NL, NL Coalition of Youth Justice, Safety Services NL, Public Legal Information Association NL, Injury Prevention Coalition NL, Coalition against Violence Avalon East, NL Network for Prevention of Elder Abuse, NL Youth Diversion Program, Eastern Health Child Protection Assessment Team, Amber Alert, and Avalon Sexual Assault Response and Resource Team.

The RCMP also continues to foster the longstanding and strong ties to the Indigenous Community. Once again, Community and Aboriginal Policing Services North led the

Toys for the North Christmas Project, which included partnerships with RCMP Air Services, as well as provincial and local businesses. In addition, the RCMP continues to support the Qalipu and Miawpukek Summer Student Program through summer student placements in RCMP detachments. The program helps the RCMP learn more about the needs of the Indigenous communities it serves while providing solid work and life experience for Indigenous youth. Eight post-secondary students from the Qalipu First Nation and the Miawpukek First Nation participated in 2017.

## **Key Statistics**

• 303,805:	Square kilometres of Newfoundland and Labrador policed by the RCMP (approximately 82 per cent of the geographic landmass of the province).
• 17,542:	Kilometres of shoreline policed by the RCMP.
• 437:	Communities policed by the RCMP in Newfoundland and Labrador.
• 287,269:	Newfoundlanders and Labradorians living in RCMP jurisdictions (approximately 55 per cent of total population).
• 519,716:	Newfoundlanders and Labradorians served by RCMP Federal Policing units. (74 police officers and 15 support personnel).
• 20,932:	RCMP Criminal Code files (excluding traffic and federal).
• 98,121:	Calls processed by RCMP Operational Communications Centre.
• 4,551:	RCMP referrals to Victims Services.
• 437:	Number of RCMP Police Officers under the Provincial Policing Services Agreement and the Community Tripartite Agreements

## Commanding Officer's Indigenous Advisory Committee

This committee brings together representatives from provincial Indigenous groups annually, to discuss issues as well as the roles and responsibilities of the RCMP in Newfoundland and Labrador's Indigenous communities. The committee is an important component of the RCMP's planning process, providing an opportunity for the Commanding Officer to learn from and share ideas with committee members. This past year, as a result of input from the committee, cultural and community awareness packages were developed for employees who serve Indigenous communities in Newfoundland and Labrador.

#### Youth

One of the RCMP's five strategic priorities is to reduce youth involvement in crime, whether as victims or offenders. The current priority issues are: bullying; cyberbullying; impaired and distracted driving; substance abuse; and youth violence.

In order to reduce youth crime and victimization, the RCMP aims to:

- support sustainable long-term responses;
- support approaches that are consistent with the Youth Criminal Justice Act;
- focus on risk factors, prevention and early intervention; and
- promote youth engagement and empowerment.

### Violence Prevention

The RCMP has a dedicated Intimate Partner Violence (IPV) Unit\*, which provides guidance and oversight on intimate partner violence investigations, as well as support to front line police officers conducting intimate partner violence investigations. Specifically, the IPV Unit:

- Reviews all investigation reports on violence in intimate partner relationships to ensure consistency to response, investigational quality and compliance with policy/legislation;
- Coordinates and implements crime reduction initiatives within the province as it relates to Intimate Partner Violence:
- Works in partnership with government and non-government agencies that focus on violence against women and violence within relationships;
- Gathers and analyzes relevant data from RCMP calls for service and crime prevention / community policing initiatives. The data is then used to identify emerging crime trends, identify repeat offenders in the genre of relationship violence, and to ensure policing measures are evolving to address all aspects of this crime type;
- Interprets and shares data across the Province to ensure the RCMP is doing its utmost to reduce risk and harm to both real and potential victims of relationship violence;
- Provides educational material and presentations to interest groups, and works with them to ensure everyday policing activities have reflected and addressed their concerns;
- Will continue to work with high-risk Indigenous communities and key stakeholders in the implementation of both educational and crime reduction strategies around relationships and family violence.

## Seniors Advisory Committee

This committee provides the Commanding Officer with strategic advice and perspective on seniors' policing matters. The committee meets annually and is comprised of delegates representing seniors' groups from across the province.

#### Traffic Enforcement

From January to December 2017, there were 26 fatal collisions on Newfoundland and Labrador roadways in RCMP jurisdictions. Excess speed, improper seatbelt use, alcohol impairment and aggressive driving were identified as key causal factors in many of these collisions. With these statistics in mind, RCMP Traffic Service's enforcement initiatives in 2017 focused on targeting these high-risk driving behaviours and educating drivers about their responsibilities in keeping roadways in this province safe.

#### **Economic Integrity**

RCMP Newfoundland and Labrador continues to work with key partners and consult and engage our communities in the prevention, detection and deterrence of crimes affecting the Canadian economy. Public awareness efforts are designed to educate

<sup>\*</sup>The RNC also has an Intimate Partner Violence Unit.

citizens with the goal of eliminating crime at its source. RCMP members receive up-todate training on how to recognize economic crime and the use of best practices in bringing cases to court. The RCMP is proactive in appealing to community partners such as the Canada Revenue Agency, for training opportunities from their subject matter experts, and corroboration in the laying of charges to ensure that offenders are prosecuted to the full extent of the law.

## Healthy Workplace

The RCMP is enhancing the health, safety and resiliency of its employees by increasing awareness of existing programs and policies and fostering a supportive culture to assist those with health issues in regaining optimal health and remaining valued productive employees of the RCMP. The RCMP's Road to Mental Readiness and Peer to Peer programs continue to grow, with positive results achieved in support of healthy RCMP employees. Other health and wellness programs include critical incident stress management, disability management and accommodation and supplemental and occupational health services.

Combined Forces Special Enforcement Unit-NL (CFSEU–NL)

The Combined Forces Special Enforcement Unit-NL (CFSEU–NL) has a mandate to fight illegal drugs, organized crime and child exploitation in the province. CFSEU-NL is a joint policing initiative and is comprised of members of both the RNC and the RCMP. It also works with other law enforcement agencies in Canada and throughout the world.



In 2017-18, there were approximately 350 files issued to the CFSEU – NL.

#### Office of the High Sheriff

The Office of the High Sheriff provides the following services: court security; civil enforcement; jury administration; and service of documents.

## Staffing

 13 Deputy Sheriff Officers positions were filled in fiscal year 2017-18. These positions are stationed in St. John's, Corner Brook, Happy Valley-Goose Bay, and Wabush.



## Project Beltway - Muskrat Falls

- Project Beltway was a multi-agency operation (RCMP/RNC/Sheriff's Office) put in place for the delivering of transformers to the Muskrat Falls site.
- The Office of the High Sheriff provided support to Project Beltway for the period July – August, 2017.

## Fentanyl Awareness

- All Sheriff's Officers were trained in Fentanyl awareness and response during summer of 2017.
- NARCAN Naloxone was issued to all Sheriff's Officers.
- Opioid Overdose kits/Drug Containment Kits were distributed to all Sheriff's Office locations throughout Province.
- All Sheriff's Officers were fitted for the N95 particulate mask, which is the recommended standard for the handling of fentanyl.
- A NARCAN Naloxone Nasal Spray Administration Policy and an Opioid Safe Work Practices and Procedures Policy were created and implemented by the Office of the High Sheriff.

## Point of Entry Screening

• Point-of-Entry (POE) screening became operational at the St. John's Supreme Court (General Division) in April 2017.

## Court Security Statistics 2017-18

Location	Prisoner Escorts	HMP Prisoners	Sheriff Arrests	Police Arrests	Releases	Prisoner Transport
Clarenville	165	165	12	19	33	N/A
Corner Brook	860	507	36	52	120	485
Gander	377	246	20	114	103	N/A
Grand Falls- Windsor	492	318	43	107	108	N/A
Grand Bank	449	227	12	8	18	N/A
Harbour Grace	1,163	423	30	118	107	N/A
Happy Valley- Goose Bay (Provincial Court)	2,463	1,538	11	310	292	N/A
Happy Valley- Goose Bay (Supreme Court)	95	48	0	8	0	N/A
St. John's (Provincial Court)	9,946	4,478	305	1,808	1,762	
St. John's (Supreme Court – General Division)	825	426	10	N/A	1	6 645
St. John's (Court of Appeal)	3	1	0	N/A	1	6,645
St. John's (Supreme Court – Family Division)	1	41	2	N/A	1	

Total	17,785	8,803	496	2,686	2,700	7,130
Wabush	55	26	2	9	7	N/A
Stephenville	891	359	13	133	147	N/A

## Civil Enforcement

The Judgment Enforcement Registry is a computerized province-wide registry of court orders. Judgment Enforcement collects and disburses trust monies received as a result of enforcement of court orders and is also responsible for the collection of fees as set out in the Sheriff's Office Fee Schedule.

Judgment Enforcement Registration Number of Judgments			
April 1, 2017 to March 31, 20			
Type of Registration	Quantity		
Small Claims	760		
Wage Claim	13		
Support Order	677		
Notice of Judgment	5,113		
Possession Order	75		
Ship Arrest	9		
Other Order	2		
Total	6,649		

Judgment Enforcement Registrations		
Number of Registrations by Source	of Entry	
April 1, 2017 to March 31, 20	18	
Source	Quantity	
Sheriff's Office	534	
Remote User	913	
Small Claims Court (Remote)	751	
Fines Administration (Remote)	4,007	
Advanced Education, Skills and Labour (Remote)	127	
Support Enforcement Agency	317	
Total	6,649	

## **Jury Administration**

The institution of trial by jury is the cornerstone of our criminal justice system. Through participation in the jury system, the people of the province play a direct role in the administration of justice. The jury system is an important safeguard in preserving our democratic system of government and represents one of the citizen's most important civic duties. By discharging the civic duty, we continue to maintain those cherished rights and freedoms which the jury ensures.

#### Service of Documents

The Office of the High Sheriff is responsible for the service of criminal, civil, and general documents for the Supreme Court, Provincial Court, Fines Administration, Policy Liaison Office, RCMP, Government Departments and Agencies, out of province clients, general public, and the law community. The services are performed by Bailiffs, Deputy Sheriffs, Fee for Service Contract Deputy Sheriffs, fax and certified mail.

Service of Documents Pro	gram				
April 1, 2017 to March 31,	2018				
Type of Document	Assigned	Served	Unable to Serve	Attempts	Red Flag*
Criminal	3,438	3,228	210	4,795	127
General	640	496	144	1101	18
Civil	1,586	1,496	90	N/A	N/A
Total	5,664	5,220	444	5,896	145

<sup>\*</sup>Note: Red Flag is any document that is required to be served within 7 days.

Civil*		
April 1, 2017 to March 31,	2018	
Type of Service	Assigned	Served
Certified Mail	720	690
Regular Mail	639	628
Personal Service	217	170
Fax	10	8
Total	1,586	1,496

Corrections and Community Services Division – Adult Corrections

Adult Corrections is responsible for five correctional facilities throughout the province: Her Majesty's Penitentiary (HMP), Newfoundland and Labrador Correctional Centre for Women (NLCCW), Bishop's Falls Correctional Centre (BFCC), West Coast Correctional Centre (WCCC), Labrador Correctional Centre (LCC), and two detention centres located in Corner Brook and St. John's. Adult Corrections accommodates and manages sentenced and remanded individuals and provides rehabilitative programs and services to assist offenders in reintegration upon release.

A Victim Liaison Officer Program exists within each institution. Correctional Officers within adult corrections facilities are important bridges for communication for victim information and provide a connection to victim services staff and case management staff, in the interest of victim and community safety.

Adult Custody offers a variety of programs, including but not limited to, addictions, mental health, mindfulness, pet therapy, and yoga. Recovery focus and trauma informed practices are critical to inmate programming. This approach recognizes that positive, healthy, life skills are crucial to successful rehabilitation.

New Superintendent of Prisons Appointed

On January 25, 2018, the Honourable Andrew Parsons, QC, Minister of Justice and Public Safety and Attorney General, named Don Roche as the new Superintendent of Prisons for Newfoundland and Labrador. Effective February 1, 2018 Mr. Roche took over from Owen Brophy, who retired after working in corrections in the province for more than 35 years.

Mr. Roche began his career in adult corrections in 1982. He has significant experience in the field of training and has provided mentorship and guidance within adult corrections throughout the province. He is a recipient of the Corrections Exemplary Service Medal and was a certified Suicide Intervention Skills Trainer and a certified Use of Force Instructor.

Corrections Exemplary Service Medals

## Officers receiving Commission:

- Captain Scott Guinchard
- Captain Robert Pinsent
- Lieutenant Judy Bursey-Currie
- Lieutenant Travis Cardwell

#### 30 Year Service Medal:

- Superintendent Graham Rogerson (Retired)
- Sergeant Garfield Butler
- Assistant Superintendent James Hickman
- Lieutenant Richard Fradsham (Retired)
- Lieutenant William Diamond
- Lieutenant Wayne Pike (Retired)

#### 20 Year Service Medal:

- Captain Fred Cumby
- Correctional Officer Rodney Hynes
- Correctional Officer Shannon Walsh
- Correctional Officer George Weir
- Lieutenant Paul Parsons
- Correctional Officer Christopher Moore

#### Corrections Week

In May 2017, Newfoundland and Labrador celebrated its first ever Corrections Week to honour the service of correctional staff. Proclamations were signed by the Honourable Andrew Parsons, QC, Minister of Justice and Public Safety and Attorney General, as well as mayors of municipalities throughout the province. The week was dedicated to the recognition of the contribution correctional staff make to provide the people of our province with public safety services.

## Safety Gives Back to Community

During 2017, a new policy on safety procedures in the handling of fentanyl was developed to address the potential risk of inhalation posed to the inmate population and correctional staff. This policy requires staff to wear protective masks and required staff to shave facial hair. Adult Custody partnered with Young Adults Cancer Canada (YACC) to give back to the community. Ten people participated and raised approximately \$2,000 for this worthy cause.

#### Lunch and Learn

During the fiscal year, the HMP Wellness Committee organized a number of Lunch and Learn sessions to promote staff wellness and mental health. Topics covered included:

## Bell Let's Talk - Mental Health Awareness - Reducing the Stigma

To help spread the word about mental illness and reduce the stigma, Bell Let's Talk provides a toolkit that includes a conversation guide, helpful tips for the workplace, and shareable images to use to show support within the workplace. Participants who attended this session learned about misinformation surrounding mental illness, as well as how to support coworkers and/or family members and friends who struggle with mental illness.

## Trauma and Tension Releasing Exercises (TRE™)

Delivered to HMP staff in September 2017.

TRE™ combines six exercises and a natural shaking/tremoring response of the body to relieve stress, tension and trauma for first responders or those experiencing traumatic events on a regular basis.

## Occupational Stress Injury – Resiliency and Empowerment.

Cpl. Lewis is sharing his story to empower others who may be struggling with an Operational Stress Injury to reach out for help. His goal is to work toward reducing the stigma associated with mental health issues in the workplace.

## Healthy Balance – Healthy Food Survival Guide for Shift Workers. Delivered by Tara Antle, Healthy Balance Nutritionist

Ms. Antle has more than 15 years of clinical experience working in the nutrition field. Participants who attended this session were presented with information on how to enhance their health and well-being through a combination of proper nutrition, regular physical activity and maintaining a positive attitude.

## Celebrating Pride Week 2017

Pride Week was celebrated from July 10-17, 2017. Adult Corrections held various events throughout the week to show support for inmates, staff and members of the community who identify as being part of the LGBTQ+ community. Events included a cake cutting ceremony to open the week and hanging of the Pride flags within HMP grounds. Adult Custody concluded the week by attending its first PRIDE parade followed by the Pride in the Park event at Bannerman Park. Staff, family members and friends were encouraged to walk in the parade to show support for people in the LGBTQ+ community. Adult Custody will continue to strive for meaningful progress and to promote inclusiveness for all within our prison system.

#### Law Enforcement Torch Run (LETR)

The Provincial Law Enforcement Torch Run (LETR) Committee held its third annual Softball Tournament. This tournament, which is supported by correctional officers, their family and friends, raised \$4,300 for the Special Olympics.

## Garden Project at HMP

Female inmates housed at HMP undertook a project to create a garden at HMP. Through donations, they were able to plant vegetables, berries and flowers. Additionally, an artist donated time to teach the inmates painting skills and assist in the creation of murals inside the facility. The therapeutic benefits could be seen in the feedback from female inmates. They expressed how important creating the garden had been for their mental health and for giving them a sense of pride and opportunity to exercise patience, diligence and gratitude during the development, maintenance and harvesting of the garden.

#### National Indigenous Day 2017

National Aboriginal Day 2017 was celebrated at Labrador Correctional Centre and Bishop's Falls Correctional Centre with a variety of presentations, traditional food and activities.

### Holistic Health at HMP

HMP's partnership with the Saint John Ambulance Therapy Dogs is part of a larger initiative to bring holistic health services into the prison. It benefits the inmates by providing a quiet, relaxing atmosphere in which they can spend time connecting with the dogs and feel their affection. The therapy dogs (and their owners) communicate in a caring, non-judgmental way and can ease feelings of isolation and loneliness. Other holistic health services offered at HMP as part of the continuum of mental health and addictions programs included horticultural therapy, art therapy, yoga, book clubs and guided meditation.

Key Statistics for April 1, 2017 - March 31, 2018

Program Offered	# of participants
Integrated Correctional Program Model	59
In Reach Mental Health Services (CMHA)	25
Moderate Intensity Management of Offender Substance Abuse Program (MIMOSA)	47
Integrated Correctional Program Model (Sex Offender Stream)	5
Addictions Treatment Groups	288
Impaired Drivers Workshops	23
Gender Specific Services	205
Construction Safety Programs	266
Anger Management	24
Caring Dads	6
Career Fair	102
Mental Wellness Fair	108
Information Fair	172
Criminal Behaviour Awareness	8

Adult Correctional Facilities			
Admission Reason	#		
Provincial Term	658		
Provincial Term (Intermittent)	188		
Federal Term	125		
Federal Parole Suspension	99		
Remand	1,117		
Immigration Order	10		
Court Order	14		
Total # of Admissions	2,211		

Lock-ups (St. John's and Corner Brook)		
	#	
Mental Health Care and Treatment Act	2	
Fresh Arrest	1,180	
Detention of Intoxicated Person	281	
Warrant of Arrest	317	
Total # of Admissions	1,780	

Corrections and Community Services Division - Newfoundland and Labrador Youth Centre (NLYC)

The Newfoundland and Labrador Youth Centre (NLYC) is the only secure custody facility for youth in the province. Treatment services are delivered by an interdisciplinary team, using individual, family, and group counselling. The St John's Youth Detention Center is an overnight holding facility for youth located on Parade Street. A section of this building also contains the community-based Pre-Trial Services Program which provides bail supervision and youth diversion programs.

## During fiscal year 2017-18:

- Justice Canada funding enabled the continuation of a contractual Art Therapist position. This position allows for a variety of creative modalities to express emotions such as sketching, paintings, woodworking, music, leather work, etc.
- Residents at NLYC have engaged in a number of skills-based recreational, cultural, and creative projects throughout the year:
  - Weekly Dialectical Behaviour Therapy Skills Groups and individual sessions,
  - Addictions Awareness Mind, Body and Spirit Day,
  - National Indigenous Day celebrations in partnership with the Native Friendship Centre,
  - Visit from Honorable Andrew Parsons, QC, Minister of Justice and Public Safety and the Mayor of Whitbourne, Ms. Hilda Whalen, to commemorate the donation of picnic tables made by NLYC residents for the Whitbourne Splash Park and Rocky River,
  - Salmon Hatching,
  - o Christmas Concert, Remembrance Day Ceremony,
  - o Operation Christmas Child donations prepared by residents,
  - Visits from Office of the Child and Youth Advocate,
  - Career Education Fair, and
  - Education Week Activities.

#### **Training**

The following training occurred this year at NLYC:

- Narcan Training and Fit Testing, and
- First Aid Training (Emergency First Aid AED/CPR Level A).

## **Key Statistics**

Admission Type	#
Overnight Arrests (109 - St. John's Youth Detention Centre; 43 - NLYC)	152
Total Remand (Includes 12 Psychiatric Assessments)	53

Secure Custody	7
<b>Total Admissions</b> – involving 70 different individuals (156 males and 56 females)	212
Pre-Trial Services Program Total Admissions (39 males and 15 females)	54

## **Partnerships**

Partnerships continued between youth and adult corrections through the provision of medical clinics by the NLYC's Nurse Practitioner to the NL Correctional Centre for Women in Clarenville.

Partnerships occurred between Adult Corrections, Sheriff's Office, and Youth Corrections on the development of an Opioid Safe-Work Policy. Also, the HMP Training Cadre trained NLYC staff in fentanyl dangers and provided fit testing for the employees.

Corrections and Community Services Division – Adult Probation

Probation is a court-imposed, community based sentence, designed for offenders who require supervision, monitoring and counselling. Adult Probation is responsible for:

- Providing Pre-Sentence Reports to assist the court in determining the most appropriate sentence in a specific case;
- Administering community based sentencing alternatives through which the courts may satisfy a range of sentencing objectives, including:
  - o community supervision;
  - community service order programs, in which offenders are ordered by the court (by a probation order) to perform a specified number of non-paid hours of work for a non-commercial community based agency; and
  - comprehensive enforcement of monetary payment by an offender for actual loss or damage to property as a result of an offence.

During fiscal year 2017-18, there were 1,671 admissions. This included:

- 348 Conditional Sentences;
- 1,323 Probation Orders;
- 649 Pre-Sentence Reports; and
- 1,413 risk assessments.

The 33 Adult Probation Officers in Newfoundland and Labrador work under the legislative authority of the **Criminal Code of Canada** to manage adult offenders who have been sentenced to community supervision in the form of either a Probation Order, or a Conditional Sentence Order.

Adult Probation practices are based on structured assessment tools utilized for offender rehabilitation and reintegration. An offender's risks and needs are targets in rehabilitative intervention.

Adult Probation Officers prepare Pre-Sentence Reports at the request of the court to aid in sentencing. In fiscal year 2017-18, there were 649 Pre-Sentence Reports requested by the courts.

Adult Probation Officers work with many community partners on a daily basis to provide effective correctional services to adult offenders throughout the province. Some of these partners include: Criminal Intelligence Services Newfoundland and Labrador, Crime Prevention and Communities Against Violence Committees, John Howard Society and the Housing and Homelessness Coalition.

The Chief Adult Probation Officer continued to participate in the Federal-Provincial-Territorial Community Corrections Subgroup of the Heads of Corrections. This group works collaboratively towards a coordinated national approach to community corrections.

## In 2017-18, staff:

- Participated in: Occupational Health and Safety, Violence Awareness, and First Aid training sessions;
- Completed training in Narcan Administration, and distributed Narcan kits to Regional Offices;
- Continued training in Risk Management processes, and implemented Safe Work Procedures; and
- Facilitated training such as Level of Service/Case Management Inventory (risk assessment), Working Minds, and community awareness.

Corrections and Community Services Division – Victim Services

Victim Services provides support to victims of crime. Key activities during the 2017-18 fiscal year included:

- With federal funding, a three day in-service training program was provided for all Regional Coordinators and Program Management in the Province in September 2017.
  - Twenty-six Victim Services staff, as well as one Adult Probation staff and two Provincial Court staff attended and benefitted from the information provided at the in-service.
  - Topics covered included: trauma informed practice, presentation from MADD, cultural competency and cultural diversity, the use of trauma dogs for victims programs in Canada, an information session on the Office of the Child and Youth Advocate and a presentation by Public Legal Information Association of NL and the NL Sexual Assault Crisis and Prevention Center.
  - Information sharing sessions on client service delivery and best practices on victim related initiatives within the program and Department were provided.

- Training was provided to Newfoundland and Labrador Sexual Assault Crisis and Prevention Center crisis line volunteers on the Victim Services Program.
- With federal funding, Victim Services ran radio and television ads providing information about its program and services.

Referrals to Victim Services by Region in fiscal year 2017-18:

Region	#		#
Carbonear	367	Marystown	159
Clarenville	209	Nain	175
Corner Brook	228	Port Saunders	86
Gander	273	St. John's	3,651
Grand Falls-Windsor	303	Stephenville	293
Happy Valley-Goose Bay	295	Total	6,039

#### Fines Administration Division

The Fines Administration Division is responsible for the processing, billing and collections of:

- Fines imposed by the Provincial Court of Newfoundland and Labrador;
- Fines issued by a ticket and related penalties and surcharges;
- Traffic tickets for third parties including municipalities, hospitals, university campuses and colleges (fee-for-service); and
- Fines collected by the Provincial Court of Newfoundland and Labrador which become overdue.

The division provides the public with options to pay tickets and fines in-person, on-line, by mail and by telephone (if payment is by credit card). The Division's collection unit is responsible for collection of overdue fines. Clients who are unable to immediately pay the full amount owing can work with collection staff to establish a payment arrangement.

During the year 2017-18 Fines Administration:

- Collaborated with stakeholders (Provincial Court, Sheriff's Office, Motor Registration Division and Canada Revenue Agency) to maximize the collection of outstanding fines; and
- Engaged with the Federal Government to establish a tickets regime within the province for violations of the **Contraventions Act**.
- Participated in negotiations with the Federal Government in relation to the issuance of provincial tickets for Cannabis Act violations.

Relocated to 50 Elizabeth Avenue, St. John's (Natural Resources Building). This
location provides accessible and free parking, which makes it more convenient
for clients who want to visit the office to establish payment agreements or to pay
their fines in person.

Collection activities in 2017-18 included:

- \$10.5 million in fines was collected:
  - \$8.6 million was provincial revenue
  - \$1.9 million was collected on behalf of third parties (municipalities, hospitals, educational institutions);
- \$1.2 million was collected in Provincial Victim Fines Surcharges from automatic assessment on summary offence tickets (30 per cent of ticket amount) as well as imposition in court;
- \$748,383 was collected in late payment penalties on overdue fines; and
- \$1.1 million was collected through collaboration with the Canada Revenue Agency to intercept tax refunds and HST rebates of individuals owing balances on fines.

## Support Enforcement Division

The Support Enforcement Division performs a number of services related to the collection and distribution of court-ordered funds for support, maintenance or alimony. The **Support Orders Enforcement Act, 2006** governs the Division.

During the fiscal year 2017-18, the Support Enforcement Division:

- Collected \$41.06 million is support payments, which total \$655.42 million collected by Support Enforcement Program since its inception;
- Issued 87,693 support cheques, 93 percent of which were issued by electronic funds transfer;
- Had 6,332 active case registered at year end;
- Processed 3,790 Support Orders; 2,868 under the Family Law Act, 760 under the Divorce Act and 164 under the Interjurisdictional Support Orders Act;
- Had 72,966 web portal visits. Of these 62.864 visits were by the creditor,4,667 were by the debtor and, 5,446 were by reciprocating jurisdictions;
- Responded to 3,353 web portal text messages as a result of new functionality added to the system which enables direct and secure communications with clients:
- Introduced email notification of payments to creditors to let them know when a support payment is issued to them.
- Introduced a smartphone adaptable secure web service that gives the client the ability to have the same experience of navigation on their smart phone as they do on their PC.
- Issued 2,444 new employer/bank garnishments and varied 1,599 existing employer garnishments;
- Issued 878 new federal interceptions;

- Issued 548 new drivers licence suspension warnings and 310 licence suspensions; and
- Issued 331 federal licence suspension warning and 207 suspensions.

Access to Information and Protection of Privacy (ATIPP) Office

The Access to Information and Protection of Privacy (ATIPP) Office is responsible for the province-wide administration of the **Access to Information and Protection of Privacy Act, 2015** (ATIPPA, 2015). In carrying out this role, the office provides publications and resource materials on its website, offers ATIPP training and advisory services, develops policies and procedures, provides help desk services for government departments, public bodies (e.g. agencies, boards, commissions, Crown corporations, regional health authorities, public educational bodies and municipalities) and the general public, and coordinates legislative amendments to the Act. The office also monitors the administration of ATIPPA, 2015 by collecting and maintaining statistics on access to information requests supplied by departments and public bodies as defined by the Act.

During fiscal year 2017-18, the ATIPP Office:

- Tracked approximately 2,300 access to information requests received by government departments and other public bodies;
- Held 70 training sessions for government departments and other public bodies across the province;
- Provided funding for departmental coordinators to enroll in the University of Alberta Information Access and Protection of Privacy certification program;
- Reviewed 70 preliminary privacy impact assessments; and
- Posted over 750 general access requests completed by departments on the Completed Access to Information Requests Webpage (http://atippsearch.gov.nl.ca/).

#### Civil Division

The Civil Division of the Department of Justice and Public Safety is government's law firm and provides legal advice to all government departments and represents government before all levels of court and administrative tribunals. The Civil Division is comprised of four Units: Litigation; Corporate Commercial; Family Litigation; and Central Agencies and Justice Policy.

## The Litigation Unit

The Litigation Unit handles civil litigation in which the province is a party. A wide range of files are litigated, from complex class actions and Charter challenges in the Supreme Court to routine matters and debt recovery in Provincial Court. The Litigation Unit handles civil appeals before all levels of court, including the Supreme Court of Canada and before administrative tribunals and inquiries, and regularly provides strategic advice to Departments in contemplation of litigation. During 2017-18, the unit was responsible

for 734 active litigation files of which 159 were opened during the year and 49 files were closed. Disbursements on these files totaled \$2,967,500.

## The Corporate Commercial Unit

The Corporate Commercial Unit provides diverse and often specialized commercial advice on a range of complex and technically challenging matters to the following departments/entities: Natural Resources; Transportation and Works; Fisheries and Land Resources; Service NL; Finance; Municipal Affairs and Environment; Health and Community Services; Executive Council; Communications and Public Engagement Branch; Women's Policy Office; Fire and Emergency Services; Human Rights Commission; Office of the Chief Information Officer; C.A. Pippy Park Commission; Office of the Public Trustee; Courts; Traffic Ticket Authorization; and Lieutenant-Governor Deeds.

## The Family Litigation Unit

The Family Litigation unit provides services to the Department of Children, Seniors and Social Development (CSSD) across the Island and throughout Labrador, with offices in St. John's, Grand Falls-Windsor, Corner Brook and Happy Valley-Goose Bay. Services provided include: representation of zone managers of CSSD in matters of child protection and providing legal advice generally to the zone managers and front-line offices; representation of the Director of Adult Protection in adult protection litigation and the Director of Community Youth Corrections in post-sentencing applications, and acting as the designated Central Authority for the province for the Hague Convention on International Child Abduction.

## The Central Agencies and Justice Policy Unit

The Central Agencies and Justice Policy Unit provides specialist legal services to all government departments in the areas of constitutional, Aboriginal and human rights law and full range legal services to the Departments of Advanced Education, Skills and Labour; Tourism, Culture, Industry and Innovation; Children, Seniors and Social Development; Education and Early Childhood Development; Municipal Affairs and Environment; Executive Council; Health and Community Services; Justice and Public Safety; Labrador Affairs Office; Intergovernmental and Indigenous Affairs Secretariat; Service NL (Motor Registration Division); and the Public Service Commission. The unit also assists the Minister, as Attorney General, to fulfill his role as chief legal advisor to Cabinet.

## Office of the Public Trustee (OPT)

The Public Trustee is appointed under the **Public Trustee Act**, **2009** to protect the financial assets and well-being of clients of the OPT. the Public Trustee (PT) may: accept and carry out a trust; act as the administrator of estates or executor under a will; act as custodian of property of prisoners and deceased persons; act as the guardian of the estate under the authority of the **Mentally Disabled Persons Estates Act**; act as guardian or custodian of an estate, or in an action in court respecting the estate of a minor, a mentally disabled person under the **Mentally Disabled Persons Estates Act**,

or a deceased person; act as guardian or custodian of the estate of a minor who has property or is entitled to property; and, act in any other capacity as authorized or required by order of a judge.

- The services provided by the OPT are subject to fees based on percentages of funds collected on behalf of clients.
- In 2017-18, regular fees collected and remitted by the OPT totaled nearly \$1.1 million.
- In 2017-18, the OPT collected nearly \$1.3 million in funds considered undistributable as there was no person legally entitled to the funds or the person legally entitled could not be located.
- On April 1, 2017, the OPT had 1,266 active client files, and on March 31, 2018 had 983 active client files, with a net reduction of 283 files.
- In 2017-18 the OPT collected funds on behalf of clients in the total amount of \$19,994,064.52, and disbursed client funds, via cheques and electronic funds transfers, in the total amount of \$20,259,970.96.
- From May 28 31, 2017, the Public Trustee attended the National Association of Public Trustees and Guardians (NAPTAG) annual conference, held in Halifax, Nova Scotia.
- The Public Trustee provides advice and direction to the Provincial Director of Adult Protection and social work staff concerning matters involving financial abuse of adult citizens of the province and the protection of their assets.
- The Public Trustee regularly provides opinions and information concerning the OPT and its services to various Government entities, the legal community, the judiciary and the general public.

#### **Public Prosecutions Division**

On behalf of the Attorney General for Newfoundland and Labrador, Crown Attorneys from the Public Prosecutions Division are responsible for prosecuting **Criminal Code** as well as quasi-criminal offences in all levels of court. Typically, a Crown Attorney is responsible for in excess of 100 prosecution files and, at any given time, there are approximately 200 files in the Province which are designated as major cases requiring additional focus. These numbers are fluid as cases are concluded on a daily basis and new files are received.

Every day, prosecutors handle criminal matters at the Provincial Court of Newfoundland and Labrador (including the Family Violence Intervention Court and Mental Health Court), and at the Supreme Court of Newfoundland and Labrador, General Division.

Crown Attorneys also appear regularly before the Newfoundland and Labrador Court of Appeal, the Supreme Court of Canada, and the Criminal Code Mental Disorder Review Board.

In addition to handling criminal litigation, Crown Attorneys provide legal opinions in criminal and criminal related matters to both police forces, other agencies and government departments on request.

In 2017-18, Public Prosecutions consisted of 72 positions: Director of Public Prosecutions, Assistant Director of Public Prosecutions, 50 Crown Attorneys, 17 support staff and 3 articled clerks.

Continued efforts are being made to ensure that:

- criminal matters are adjudicated on their merits within the timelines set by the Supreme Court of Canada in **R. v. Jordan**;
- legal education is current and ongoing; and
- prosecutors are alert and appropriately responsive to the needs of victims, witnesses and other justice stakeholders.

During fiscal year 2017-2018, some highlights of other activities included:

- Province wide training on Indigenous Cultural Diversity Training was provided by the St. John's Native Friendship Centre as well as an introduction to The Journey Project (a program of support, outreach, and navigation for survivors of sexual violence in the justice system).
- Continued travel to hold circuit courts around the Province including coastal Labrador.
- Participation in meetings of the Coordinating Committee of Senior Officials (Criminal Justice), to conduct analysis of and make recommendations on criminal justice policy issues of joint concern to the Federal, Provincial and Territorial governments.
- Continued partnership with the Ontario Crown Attorneys' Association to participate in the comprehensive educational program which the Association delivers annually. This fiscal year, 18 Prosecutors attended this educational program and received instruction focused on various topics: internet and child exploitation, sentencing, search and seizure, drinking and driving, and sexual violence.

## Office of the Legislative Counsel

The Office of the Legislative Counsel is responsible for the provision of legislative drafting services to government and, in conjunction with the Office of the Queen's Printer and the House of Assembly, the publication and dissemination of the legislation of the province.

The Government of Newfoundland and Labrador currently has 404 Consolidated Statutes and 1,638 Consolidated Regulations, housed on the House of Assembly (Office of the Legislative Counsel) website which received 1,832,183 hits last year.

The Office of the Legislative Counsel drafted 34 pieces of legislation which were passed by the House of Assembly between April 1, 2017 and March 31, 2018. The 34 pieces of legislation included 5 new Acts and amendments to 29 Acts.

One hundred and nineteen pieces of subordinate legislation were drafted and published in the **Gazette** as follows:

- 8 proclamations;
- 55 amending pieces of subordinate legislation;
- 28 new orders;
- 6 planning areas; and
- 22 new regulations.

# Report on Performance

## Issue 1: Specialized Justice and Public Safety Responses

The Department of Justice and Public Safety is committed to exploring specialized responses to historical and emerging justice-related issues. Victims of crime require access to services that reflect their individual needs and circumstances. Similarly, many offenders face various challenges and the use of therapeutic court models offers innovative opportunities to deal with them more effectively and in ways that produce better outcomes for all. A Justice Summit hosted by the Department of Justice and Public Safety in March 2017 confirmed that officials and stakeholders agree that specialized and alternative responses are needed to prevent recidivism and to reduce the burden on the traditional criminal justice system.

Over the next two years, the department will continue to focus its efforts on responses to victims of crime and innovative mechanisms to deal with offenders that build upon traditional criminal justice processes. This work also reflects commitments related to justice and public safety as communicated in .

**Goal 1:** By March 31, 2020, the Department of Justice and Public Safety will have implemented specialized initiatives to address justice and public safety issues.

Objective 1.1: By March 31, 2018, the Department of Justice and Public Safety will have begu	n
work toward the implementation of specialized justice initiatives.	

Indicators:	Results:
Drug Treatment Court feasibility assessed	The Drug Treatment Court Feasibility Study was completed and released in May 2017. The full study is available at <a href="http://www.justice.gov.nl.ca/just/publications/drug_treatment_court_rpt.pdf">http://www.justice.gov.nl.ca/just/publications/drug_treatment_court_rpt.pdf</a> .
	The Advisory Committee concluded that a pilot Drug Treatment Court (DTC) is feasible for St. John's, with support from Justice Canada under the Drug Treatment Court Funding Program. The Advisory Committee made 24 recommendations regarding the implementation of a DTC pilot, informed by available research, stakeholder input, and the experiences of other jurisdictions.
	Based on assessment of the recommendations outlined in the feasibility study, on May 17, 2017 a DTC pilot project in St. John's was announced. With federal funding for the next five years, this new specialty court is expected to be implemented in Fall 2018. Initiatives such as this deliver on commitments in to deliver better services and better outcomes for residents.

The DTC Pilot is intended for offenders with serious drug addictions who commit non-violent, drug motivated offences and aims to reduce the number of crimes committed to support drug addictions. The court will bring together treatment services for substance abuse and the criminal justice system to deal more effectively with drug-addicted offenders. Specialty therapeutic courts offer court-monitored treatment, random and frequent drug testing, incentives and sanctions, clinical case management and social services support. The problem solving approach offers an alternative to traditional criminal justice responses by addressing the underlying problems that contribute to crime.

Work toward the development of a Sexual Assault Response Pilot commenced

In April 2017, federal funding was announced for a pilot program to help survivors of sexual assault. The Sexual Assault Response Pilot Program will provide up to four hours of free independent legal advice to help victims make informed decisions. The goal of this program is to increase access to justice and provide support to survivors of sexual violence by empowering them with legal advice and information to better understand the available legal options and the justice system process. Initiatives such as this deliver on commitments in to deliver better services and better outcomes for residents.

Funded by the Federal Government, the Department of Justice and Public Safety is eligible to receive up to \$250,000 per year, for three years, to support the program.

In January 2018, the Department of Justice and Public Safety announced its partnership with the Public Legal Information Associations of NL (PLIAN) and the NL Sexual Assault Crisis and Prevention Centre (NLSACPC) for the delivery of this program.

Pre-implementation work began in January 2018, with direct service delivery to clients expected to begin in 2018. Specific deliverables at March 31, 2018 included:

- proposed service delivery model developed;
- Evaluation Framework developed:
- jurisdictional scan completed;
- training curriculum development initiated;
- professional development needs assessment plan developed; and,
- communication plan developed.

Supports to individuals and families of missing and murdered Indigenous women and girls provided

A Family Information Liaison Unit (FILU) was established within the Victim Services Division of the Department of Justice and Public Safety to provide supports for families of missing or murdered Indigenous women and girls.

The Unit is comprised of a Provincial FILU Coordinator position (hired on March 5, 2018) and a Family Support Worker position (recruitment ongoing at March 31, 2018), with oversight provided by the Provincial Manager of Victim Services. At March 31, 2018, the FILU had assisted six family members. FILUs are funded through the Department of Justice, Government of Canada, to help families access available information about their missing or murdered loved ones. The Units are available in every province and territory and build on the existing victim services frameworks in each region. FILUs provide services in a manner that is safe, respects culture and is sensitive to the trauma experienced by families. If families need additional support, FILUs will make connections between family members and cultural advisors, Elders, or counselling services and programs, depending on a family's wishes.

## Objective 1.2:

By March 31, 2019, the Department of Justice and Public Safety will have continued work towards the implementation of specialized justice initiatives.

#### Indicators:

- Implemented a Drug Treatment Court Pilot in St. John's
- Commenced Work to explore the feasibility of expanding the Drug Treatment Court Pilot to other regions of the province
- Implemented a Sexual Assault Response Pilot
- Continued supports to individuals and families of missing and murdered Indigenous women and girls
- Explored the feasibility of an electronic monitoring program

## Issue 2: Enhanced Oversight and Administration of Justice

The Department of Justice and Public Safety is committed to enhancing oversight of the justice system, as well as the continuous improvement of the administration of justice. The administration of justice includes matters related to access, enforcement services, courts, corrections, and various other aspects of the justice system.

Over the next two years, the department will follow through on commitments to establish public inquiries and reviews into matters important to citizens and to take action to address recommendations. The department will work to enhance its response to serious incidents. The department will consider the recommendations of the All Party Committee on Mental Health and Addictions as they pertain to the delivery of justice

services for clients and for staff. Additionally, the department will continue to review and assess ways to create efficiencies in the administration of justice.

While these are the areas that the department will focus on in this plan, the department will also consider other matters of importance related to enhancements to the administration of justice as they arise. Additionally, the department will continue to review and assess ways to create efficiencies in the administration of justice as committed in .

**Goal 2:** By March 31, 2020, the Department of Justice and Public Safety will have implemented initiatives that enhance oversight of the justice system and improve the administration of justice.

Indicators:	Results:
•	initiatives that address oversight and administration of justice.
Objective 2.1. By March 31, 20	18, the Department of Justice and Public Safety will have begun

Indicators:	Results:
Commission of Inquiry Respecting the Death of Donald Dunphy completed	The Commission of Inquiry respecting the death of Donald Dunphy was completed in June 2017. The Commission was established to examine the facts and circumstances of the death of Mr. Dunphy and to make recommendations to avoid future tragedies. The report from the Commission of Inquiry was released publicly in June 2017. The full report is available at <a href="http://www.ciddd.ca/documents/final_report_june_20_2017-toc.pdf">http://www.ciddd.ca/documents/final_report_june_20_2017-toc.pdf</a> .
Commission of Inquiry Respecting Search and Rescue Inquiry commenced	Government remains committed to an Inquiry Respecting Search and Rescue. Given that the Canadian Senate is reviewing search and rescue operations across the country, it was determined that the provincial inquiry would be postponed pending the outcomes of this review.
Review of the Office of the Chief Medical Examiner completed	The Review of the Office of the Chief Medical Examiner was completed and released in July 2017.  ( <a href="http://www.releases.gov.nl.ca/releases/2017/just/report_office_chief_medical_examiner.pdf">http://www.releases.gov.nl.ca/releases/2017/just/report_office_chief_medical_examiner.pdf</a> ). Dr. Matthew Bowes, Chief Medical Examiner for Nova Scotia, conducted the review.
Legislation to establish a Serious Incident Response Team introduced in the House of Assembly	Legislation to establish a Serious Incident Response Team was introduced in the House of Assembly in November 2017 and was subsequently passed.
,	The <b>Serious Incident Response Team Act</b> creates a team that will investigate all matters involving death, serious injury, sexual offence, and domestic violence that may have arisen from the actions of a police officer in Newfoundland and Labrador as well

	as other matters of significant public interest that involve police. The Act will come into force on a date to be proclaimed by the Lieutenant-Governor in Council.
Review of court administration commenced	During 2017-18, the Department of Justice and Public Safety commenced planning for the review, in consultation with the heads of court administration at Supreme Court and Provincial Court. It is expected that there will be substantive progress on this review by Spring 2019 given the recent federal government announcement respecting the appointment of three Family Court judges to expand the Unified Family Court model to the entire province in 2019-20. Initiatives such as this deliver on commitments in to deliver better services and better outcomes for residents.
Ability of justice system to respond to mental health and addictions issues enhanced	As reported above for Objective 1.1, on May 17, 2017 a Drug Treatment Court pilot project in St. John's was announced. With federal funding for the next five years, this new specialty court is expected to be implemented in Fall 2018.  In 2017-18, Mobile Crisis Response Teams were established on the Northeast Avalon and in Labrador West. These teams consist of a health care crisis intervener and a plain-clothed RNC officer working together as a team to respond to people in
	the community experiencing mental health crises.  In April 2017, the Segregation Review Committee, comprised of community groups and Adult Corrections Staff, completed its review of the use of disciplinary segregation in provincial adult correctional facilities. The Committee's report 'A Review of the Use of Disciplinary Segregation' is available online at:  www.justice.gov.nl.ca/just/publications/pdf/Seg_Report_April6_2  017.pdf. The damaging effects segregation can have on inmates, especially pertaining to their mental health, is well recognized. The use of segregation is the subject of review both nationally and globally. In October 2017, it was announced that the Government of Newfoundland and Labrador accepted the 18 recommendations from the report in principle and work was underway for the implementation of new and revised policies. The new policy provides alternative disciplinary measures for corrections staff and gives inmates greater access to mental health services and rehabilitation programs.

## **Objective 2.2:**

By March 31, 2019, the Department of Justice and Public Safety will have continued work towards the implementation of initiatives that address oversight and administration of justice.

#### Indicators:

- Established a SIRT team for the Province
- Work towards implementing the recommendations of the OCME review
- Continued work on the review of court administration
- Explored the feasibility of expanding Mobile Crisis Response Teams to other regions of the province

## Opportunities and Challenges

The Department of Justice and Public Safety will implement a pilot Drug Treatment Court in 2018-19 and will commence work on exploring the feasibility of expanding the pilot to other regions of the province. An integral part of implementing a DTC involves ensuring that sufficient and appropriate services are available to support DTC participants. The availability of these services has been noted as a concern by many people who provided input to the feasibility study, as there is currently significant pressure on mental health and addictions services. A collaborative case model approach was proposed by the Advisory Committee which will require additional resources but will use and build upon existing resources wherever possible. This model values the importance of community services and partnerships in which individuals benefit from a variety of services as part of their individualized case plan.

Violence against Indigenous women and girls continues to be a serious societal problem and is a priority at the provincial and national levels. The Government of Canada launched a National Inquiry into Missing and Murdered Indigenous Women and Girls. Newfoundland and Labrador supports this initiative, and will continue to work in cooperation with the federal government, other provinces and territories as the Inquiry moves forward.

Combating organized crime and child exploitation continue to be priorities for our police agencies. These crimes cross provincial, national and international borders and police will continue to experience challenges to address these important issues.

Newfoundland and Labrador is following national efforts toward criminal justice reform. Such reform provides an opportunity to reflect on challenges and ways to deliver services differently, more efficiently, and with better outcomes. Examples of areas that offer opportunities to reduce the burden on the criminal justice system and enhance efficiencies include bail supervision and restorative justice.

The Department of Justice and Public Safety has been hosting a number of Justice Summits across the province to bring together key players in the criminal justice system to identify issues and determine possible solutions and action plans for improving the criminal justice system. The Justice Summits bring together a diverse group of participants who work in the justice sector and related areas, including the judiciary, police, mental health advocates, representatives of Indigenous organizations, staff from various justice and public safety divisions as well as other community members. The outcomes of discussions at the Summits will inform policy development in addition to facilitating further constructive dialogue within the justice system.

The Federal Government is proceeding with its commitment to legalize the non-medical use of cannabis. As this work advances, the Department of Justice and Public Safety will be focused on addressing challenges such as drug-impaired driving to ensure public safety.

## **Financial Statements**

Expenditure and revenue figures included in this document are based on public information provided in the "Report on the Program Expenditures and Revenues of the Consolidated Revenue Fund for the Year Ended 31 March 2018" (unaudited). The full report can be viewed at: <a href="http://www.fin.gov.nl.ca/fin/publications/index.html">http://www.fin.gov.nl.ca/fin/publications/index.html</a>

You can request a copy of the report by contacting:

Comptroller General's Office P.O. Box 8700 St. John's, NL A1B 4J6

Phone: 709.729.2341

			Estimates	
		Actual	Amended	Original
1.1.01.	Minister's Office	254,000	265,400	265,400
1.2.01.	Executive Support	1,235,375	1,239,200	917,700
1.2.02	Administrative and Policy Support	2,489,656	2,559,500	2,680,400
	Less Related Revenue (Federal)	-	(120,000)	(120,000)
	Less Related Revenue (Provincial)	(476,909)	(210,100)	(210,100)
1.2.03	Legal Information Management	952,055	996,500	914,600
	Less Related Revenue (Provincial)	-	(8,200)	(8,200)
1.2.04	Administrative Support (Capital)	260,929	312,500	312,500
1.3.01	Fines Administration	824,407	833,600	922,100
	Less Related Revenue (Federal)	-	(74,900)	(74,900)
	Less Related Revenue (Provincial)	(913,779)	(920,600)	(920,600)
2.1.01.	Civil Law	14,248,494	14,316,400	9,595,500
2.1.02.	Sheriff's Office	7,292,982	7,328,900	7,101,700
	Less Related Revenue (Federal)	-	(252,600)	(252,600)
2.1.03.	Support Enforcement	1,076,251	1,082,600	927,300

2.1.04	Family Justice Services	1,955,490	1,967,600	1,910,100
	Less Related Revenue (Federal)	(361,514)	(361,600)	(361,600)
2.1.05	Access to Information and Protection of Privacy	409,388	449,900	754,000
2.2.01.	Criminal Law	7,745,284	7,779,100	7,582,200
	Less Related Revenue (Federal)	(114,833)	(28,800)	(28,800)
2.3.01.	Legal Aid	17,087,500	17,087,500	17,087,500
	Less Related Revenue (Federal)	(2,207,235)	(2,204,100)	(2,204,100)
2.3.02	Commissions of Inquiry	1,941,811	2,579,700	1,000,000
2.3.03.	Office of the Chief Medical Examiner	1,368,298	1,385,200	900,000
2.3.04.	Human Rights	839,529	870,800	825,500
2.3.05.	Office of the Public Trustee	846,315	850,300	726,700
	Less Related Revenue (Provincial)	(1,000,000)	(700,000)	(700,000)
2.4.01.	Legislative Counsel	454,487	455,900	488,900
3.1.01.	Supreme Court	5,032,869	5,151,200	5,391,100
	Less Related Revenue (Federal)	(9,871)	(11,800)	(11,800)
	Less Related Revenue (Provincial)	(5,084)	-	-
3.2.01.	Provincial Court	11,155,838	11,272,400	11,386,500
	Less Related Revenue (Federal)	-	(572,500)	(572,500)
3.3.01.	Court Facilities (Capital)	195,916	350,000	500,000
4.1.01.	Royal Newfoundland Constabulary	52,775,948	52,980,600	53,096,700
	Less Related Revenue (Federal)	(65,401)	(201,400)	(201,400)
	Less Related Revenue (Provincial)	(690,648)	(513,700)	(513,700)
4.1.02.	Royal Canadian Mounted Police	86,211,322	86,211,600	73,726,800
	Less Related Revenue (Provincial)	-	(77,800)	(77,800)
4.1.03.	Public Complaints Commission	262,366	289,100	286,000

4.2.01.	Adult Corrections	38,828,931	39,062,100	38,375,100
	Less Related Revenue (Federal)	(5,348,495)	(6,584,900)	(6,584,900)
	Less Related Revenue (Provincial)	(1,679,709)	(757,000)	(757,000)
4.2.02.	Youth Secure Custody	4,806,714	4,854,000	4,991,200
	Less Related Revenue (Federal)	(1,654,665)	(2,271,400)	(2,271,400)
	Less Related Revenue (Provincial)	(10,013)	-	-
4.2.03.	Correctional Facilities (Capital)	2,560	100,000	100,000
	xpenditures - Department ce and Public Safety	260,554,713	262,631,600	242,765,500
	Total Related Revenue	(14,538,156)	(15,871,400)	(15,871,400)
	Total: Department	246,016,557	246,760,200	226,894,100

