## Intergovernmental and Indigenous Affairs

## **Annual Report**

2016-17







## MESSAGE FROM THE MINISTER

It is my pleasure to present the 2016-17 annual performance report for the Intergovernmental and Indigenous Affairs Secretariat (Secretariat) for the period of April 1, 2016 to March 31, 2017. As Premier and Minister for Intergovernmental and Indigenous Affairs, I am accountable for the preparation of this annual performance report and the achievement of its goals and objectives. This report was prepared in accordance with the Transparency and Accountability Act requirements for a category three entity.

Due to departmental restructuring in February 2017, the former Labrador and Aboriginal Affairs Office was reconfigured, with the former Aboriginal Affairs functions of the office merging with the Intergovernmental Affairs Secretariat to establish the Intergovernmental and Indigenous Affairs Secretariat. This report details the Secretariat's implementation of the intergovernmental goals in the former Municipal and Intergovernmental Affairs 2014-17 Strategic Plan, and the Indigenous affairs goals of the former Labrador and Aboriginal Affairs 2014-17 Business Plan. My signature below is indicative of my accountability for the actual results reported herein.

I would like to acknowledge the efforts of Secretariat staff in accomplishing the 2014-17 goals and objectives.

Sincerely,

Honourable Dwight Ball

Premier

Minister for Intergovernmental and Indigenous Affairs

## **Departmental Overview**

The Secretariat has two branches: Intergovernmental Affairs and Indigenous Affairs.

#### **Intergovernmental Affairs Branch**

The branch has three divisions: Resource and Fiscal Policy, Social and Economic Policy, and Trade Policy.

The Resource and Fiscal Policy division formulates intergovernmental policy advice relating to the Provincial Government's resource, fiscal, and constitutional priorities, and supports First Ministers' intergovernmental priorities.

The Social and Economic Policy division formulates intergovernmental policy advice relating to social and economic policy priorities, as well as national defence and foreign affairs; and serves as government's military liaison.

The Trade Policy division leads the formulation of policy advice and consultative services related to national and international trade.

## **Indigenous Affairs Branch**

The Indigenous Affairs branch has two divisions: Policy and Planning, and Negotiations.

Through a respectful, principles-based relationship with Indigenous people, communities, governments and organizations, Policy and Planning supports government policies, programs and services that are culturally sensitive, meaningful and appropriate.

Policy and Planning is also responsible for the Indigenous consultation policies and practices to ensure Government discharges the Duty to Consult whenever it may arise.

Negotiations focuses on the negotiation and implementation of land claims, self-government and other agreements to promote the self-sufficiency, self-government, and cultural autonomy of Indigenous peoples, and to provide clarity with respect to the ownership and management of lands and resources in Newfoundland and Labrador.

For more information on the Secretariat, please visit <a href="https://www.gov.nl.ca/iias">https://www.gov.nl.ca/iias</a>.

## Staff and Budget

As of March 31, 2017, the Secretariat had a staff complement of 24 (14 female; 10 male), and a budget of \$3,461,600, broken down as follows:

Division	# of Employees	Budget
Intergovernmental Affairs	14	\$1,859,433
Indigenous Affairs	10	\$1,602,161

The entire staff complement is located in the Confederation Complex in St. John's.

## Highlights and Partnerships

#### The Way Forward

The Way Forward commits the Secretariat to "establish an annual Leaders Roundtable with Indigenous governments and organizations, including Native Friendship Centres and Indigenous Women's Organizations, to meet and establish priority actions." The Secretariat worked with Indigenous governments and organizations to prepare for the Leaders Roundtable, to take place in May 2017. The Way Forward also commits the Secretariat to review federal program, policy and funding initiatives currently in place and potentially available to the Province with the aim of increasing the level of federal funding. The Secretariat worked with various Provincial Government departments and agencies to advance the review and other horizontal priorities outlined in The Way Forward, including a targeted approach to exploring funding opportunities for the Province related to the Pan-Canadian Framework.

## **Atlantic Growth Strategy**

With the cooperation and collaboration of many Provincial Government departments and agencies, the Secretariat supported the Premier in launching the Atlantic Growth Strategy along with Atlantic Premiers and Atlantic Federal Ministers in July 2016. This federal-provincial initiative is intended to drive economic growth in the region by implementing targeted, evidence-based actions under the following five priority areas: skilled workforce/immigration, innovation, clean growth and climate change, trade and investment, and infrastructure.

A number of initiatives have been announced under the Atlantic Growth Strategy that support the priorities of the Provincial Government, including the launch of the Atlantic Immigration Pilot Program which will support the Provincial Government's goal of increasing immigration to Newfoundland and Labrador by 50 per cent by 2022, as outlined in The Way Forward. The branch will also support the Provincial Government in

setting the agenda for an upcoming Atlantic Growth Strategy meeting to take place in Newfoundland and Labrador in summer 2017.

#### **Federal Loan Guarantee**

In November 2016, Provincial Government departments, including Finance, Natural Resources and the Secretariat, secured additional federal loan guarantee support for the Lower Churchill projects, up to an additional \$2.9 billion. The loan guarantee is an important financial support for the Province and will help improve the management of the Muskrat Falls project.

## Pan-Canadian Framework on Clean Growth and Climate Change

Also with the support of many Provincial Government departments and agencies, particularly the Department of Municipal Affairs and Environment, the Secretariat supported the Premier in concluding the December 2016 federal-provincial-territorial Pan-Canadian Framework on Clean Growth and Climate Change. The Pan-Canadian Framework outlines key actions that will be required to grow the economy while reducing greenhouse gas emissions. As part of the Pan-Canadian Framework and its implementation, the Provincial Government has been developing a made-in-Newfoundland and Labrador plan to address climate change, which will address the province's particular social, economic and fiscal realities in its transition to a clean growth economy.

## **Canadian Free Trade Agreement**

In July 2016, Premiers reached an Agreement in Principle for the Canadian Free Trade Agreement and directed their respective ministers responsible for trade to undertake the remaining technical work required to conclude the Agreement. In March 2017, Trade Ministers concluded the remaining technical work facilitating the entry into force of the Canadian Free Trade Agreement on July 1, 2017. The Canadian Free Trade Agreement introduces a modern and comprehensive internal trade framework that will enhance the flow of goods and services, investment and labour mobility, eliminate technical barriers to trade, greatly expand procurement coverage, and promote regulatory cooperation

within Canada. The Secretariat was responsible for the coordination of analysis and provincial positioning relating to the Canadian Free Trade Agreement and led an interdepartmental committee which supported Provincial Government's negotiation objectives for this Agreement.

#### **Devolution of Income Support**

On April 1, 2016, responsibility for the administration of Income Support in the two Innu communities was devolved to Innu Nation from the Department of Advanced Education, Skills and Labour. 2016-17 saw the Innu take over the Department of Advanced Education, Skills and Labour Income Support files and taking responsibility for providing service to these clients. The Secretariat provided advice and support to the Department of Advanced Education, Skills and Labour's Income Support Division, assisting with a smooth transition.

## **Aboriginal Consultation and Policy Advice**

The Secretariat reviewed all Crown land applications, mineral exploration referrals, quarry permits, environmental assessment registrations, and post-environmental assessment permit applications to ensure appropriate Aboriginal consultation was conducted. Additionally, the Secretariat provided advice on government resource management policies, working to ensure Aboriginal rights were considered. This was accomplished through interdepartmental communication and consultation, providing advice on the Aboriginal Consultation Policy, attending committee meetings, and reviewing resource development applications and environmental assessment processes.

#### **Land Claims and Self Government Agreements**

Negotiations continued between Innu Nation, the Federal Government and the Secretariat, on behalf of Government, toward a final land claims and self-government agreement.

Negotiations on the final self-government agreement amongst Miawpukek First Nation, the Federal Government and the Secretariat, on behalf of Government, have been on hold since March 2016. Government remains willing to continue those negotiations once the other parties are in position to do so.

#### **National Inquiry into Missing and Murdered Indigenous Women and Girls**

The Secretariat continued to work with the Department of Justice and Public Safety and the Women's Policy Office regarding the National Inquiry into Missing and Murdered Indigenous Women and Girls. In 2015-16, Government engaged provincial Indigenous governments and organizations on the National Inquiry, and worked to prepare a What We Heard document summarizing those engagements. That document is anticipated to be released in 2017-18.

#### **Repatriation of Beothuk Remains**

The Secretariat continued to work with the Federal Government to support the repatriation of the remains of Beothuk individuals held by National Museums Scotland.

## Report on Performance

In consideration of commitments outlined in The Way Forward, Government's strategic directions and the Secretariat's 2014-17 Strategic Plan and Business Plan, the following issues were identified as the key priorities of the Minister:

- 1. Advancing the Provincial Government's Interests;
- Support the economic and social development of Labrador and Indigenous people;
- 3. Increase awareness of the unique perspectives of residents of Labrador and Indigenous people; and,
- 4. Support departments and agencies in the discharge of any duty to consult Indigenous governments and organizations that may arise.

## Issue One – Advancing the Province's Interests

To advance Newfoundland and Labrador as a full partner with other provinces and territories and the Canadian federation, the Provincial Government must build and maintain productive relationships with other sovereign governments. This requires provision of high quality advice, analysis, and support to the Premier, ministers and departments and agencies on intergovernmental matters. This section summarizes activities undertaken through 2014-17 to support the Provincial Government's achievement of equitable treatment of the Province in the federation.

#### 2014-17 GOAL:

By March 31, 2017, the Secretariat will have supported the advancement of the interests of the Province in the federation and beyond.

Indicators	Actual Performance
Support provided to	Over the 2014-17 reporting period, the Secretariat provided
Provincial	support to the Premier for numerous intergovernmental
Government at bi-	meetings, including: three First Ministers' Meetings; five
lateral and multi-	Council of the Federation meetings (two chaired and one
lateral meetings with	hosted by the Premier); seven Council of Atlantic Premiers
other jurisdictions on	meetings (two chaired and hosted by the Premier); and three
key issues.	New England Governors and Eastern Canadian Premiers
	(one chaired and hosted by the Premier); two Atlantic
	Growth Strategy Leadership Committee meetings, and a
	climate summit.
Research and	Over the 2014-17 reporting period, the Secretariat provided
analyses conducted	research and analysis on intergovernmental matter of
to support the	provincial importance by preparing about 250 briefing notes,
Premier and Minister	as well as by analyzing a large number of cabinet
on issues of	submissions and draft letters for intergovernmental
provincial	implications.
importance.	The Secretariat also supported the Premier in preparing a
	submission as part of the Federal Government's Defence
	Policy Review. The submission is available at:
	http://www.releases.gov.nl.ca/releases/2016/exec/0801n03.a
	<u>spx</u> .

By March 31, 2017, the Secretariat will have continued to promote Newfoundland Labrador's right to equitable treatment in the federation.

Indicators	Actual Performance
Intergovernmental	In 2016-17, the Secretariat participated in the negotiation
agreements negotiated	and review of 61 intergovernmental agreements, 55 of
and/or reviewed.	which were with the Federal Government (see Annex A
	for a list of agreements signed in the reporting period).
Advice provided to	The Secretariat provided advice to Provincial Government
provincial departments	departments and agencies on the development and
on intergovernmental	revision of intergovernmental policies and priorities.
matters.	Intergovernmental advice took the form of bilateral
	discussions with departments and agencies, preparation
	of and consultation on briefing materials, preparation of
	and consultation on intergovernmental correspondence,
	policies, work plans, and participation in teleconferences
	and working groups (internal and intergovernmental).
	The Secretariat also provided strategic advice and other
	protocol support for 10 foreign dignitary teleconferences
	or visits during the reporting year (including diplomats or
	heads of state from Korea, Israel, Japan, the United
	Kingdom, France, Norway, India and the United States).
	Meetings included the engagement and participation of
	dignitaries in relation to the Honour 100 commemoration
	of Newfoundlanders and Labradorians role in the First
	World War.
Support provided on the	In 2016-17, the Secretariat supported the Premier for:
Council of the	three meetings of the Council of Atlantic Premiers
Federation and other	(Annapolis Royal, NS in May 2016, Brudenell, PE in July
intergovernmental	2016, and Steady Brook, NL in February 2017); Council
meetings.	of the Federation and National Indigenous Organization
	meeting (Whitehorse, YT in July 2016); Atlantic Growth

Indicators	Actual Performance
	Strategy Leadership Committee (St. Peters Bay, PE, July
	2016 and Wolfville, NS in January 2017); Conference of
	New England Governors and Eastern Canadian Premiers
	(Boston, MA in August 2016); and a First Ministers'
	Meeting (December 2016 in Ottawa, ON).

# Issue Two – Support the Economic and Social Development of Labrador and Indigenous People

The Secretariat supports the economic and social development of Indigenous peoples through its development and analysis of government policies, programs and services to ensure they meet the needs of the people they are designed to serve. This issue includes two Goals.

## 2014-17 GOAL 1:

By March 31, 2017, the Secretariat will have promoted sustainable development by considering impacts of major resource developments on communities in Labrador and on Indigenous people.

Indicators	Actual Performance
Provided input on Labrador and Indigenous perspectives on major developments	The Secretariat continued to provide advice on Indigenous perspectives and leadership on consultation where any duty to consult may be owed.
Supported Government consultations to enable Labrador and Indigenous	The Secretariat developed project-specific     Aboriginal Consultation Guidelines for the Iron Ore     Company of Canada's Wabush-3 project, Luce

Indicators	Actual Performance
perspectives to be considered	Lake, and the Howse Direct Shipping Ore Project.
on resource development in	
Labrador	
Implemented the provincial	The Secretariat continued to provide support and
Aboriginal Consultation Policy	guidance to departments on consultation activities,
(the "Policy")	conducted in accordance with the Policy.
Provided advice or other	The Secretariat continued to provide advice and
facilitation, or taken action to	support to ensure government's obligations were
meet Government's	met under any applicable agreement.
obligations in the noted	
agreements	

By March 31, 2017, the Secretariat will have further promoted sustainable development by considering impacts of major resource developments on communities in Labrador and on Indigenous people.

Indicators	Actual Performance
Monitored economic and social development initiatives for Labrador and Indigenous people via, but not limited to, such forums as Northern Development Ministers Forum, and Expo Labrador	<ul> <li>The Secretariat attended the National Indigenous Women's Summit in March 2017. Information gathered at this event allowed the Secretariat to better inform policy and programs throughout 2016- 17.</li> <li>Additional updates on this indicator can be found in the Labrador Affairs Secretariat Annual Report 2016-17.</li> </ul>
Supported committees that address impacts of major	The Secretariat attended a meeting in June 2016     regarding a training proposal for the Labrador

Indicators	Actual Performance
projects on Labrador and	Aboriginal Training Partnership.
Indigenous communities such	Additional updates on this indicator can be found in
as Labrador West Regional	the Labrador Affairs Secretariat Annual Report
Task Force	2016-17.
Provided input on	The Secretariat monitored approximately 150
environmental assessments,	permits pertaining to the Lower Churchill Project
particularly integrating any	and maintained contact with relevant departments
needed Aboriginal	to ensure that any appropriate Aboriginal
consultations into	consultation was conducted.
environmental assessments	The Secretariat reviewed and provided advice to
and post-environmental	Government entities as well as project proponents
assessment permitting	on environmental assessments, post-
	environmental assessment permitting and land use
	applications respecting Labrador (e.g., Howse
	Direct Shipping Ore Project; Southern Labrador
	Waste Disposal Facility Project; IOC's Wabush 3
	Project) to ensure Aboriginal consultation was
	undertaken where and as required.
Advocated for federal	In February 2017 the Secretariat wrote the federal
investment and policies that	Minister of Indigenous and Northern Affairs Canada
are reflective of the economic	regarding issues around the creation of Qalipu First
and social needs and	Nation.
opportunities for Labrador and	The Secretariat continued to work with the
Indigenous people	Aboriginal Affairs Working Group, comprised of five
	National Indigenous Organizations and
	Provincial/Territorial Ministers responsible for
	Aboriginal Affairs. The Aboriginal Affairs Working

Indicators	Actual Performance
	Group focused on violence against Indigenous
	women and girls, economic development,
	education, housing, and disaster mitigation and
	emergency management in Indigenous
	communities.
Consulted and collaborated	The Secretariat routinely reviewed Government
with Provincial Government	documents and materials and provided advice and
departments/entities to	commentary on Indigenous issues.
advance economic and social	The Secretariat regularly communicated with
development for Labrador and	relevant Government departments and agencies
Indigenous people such as to	regarding Indigenous-specific subjects.
increase public infrastructure	The Secretariat reviewed proposals to
and sustainable major	Government's Interdepartmental Land Use
resource developments in	Committee on development in Labrador.
Labrador	
Provided advice to	The Secretariat reviewed all resource development
departments regarding	applications, environmental assessment
consultations with Indigenous	registrations, Crown Lands Applications, mineral
governments and	exploration approvals and quarry permits to provide
organizations and residents of	Aboriginal consultation advice and ensured that
Labrador on resource	Indigenous perspectives were considered. This
development in Labrador	advice included consideration of any Aboriginal
	land claims or assertions.

## 2014-17 GOAL 2:

By March 31, 2017, the Secretariat will have progressed relations with Indigenous people through participation in the negotiation and implementation of land claims, self-government and other agreements.

Indicators	Actual Performance
Strived to complete land	Negotiations continued toward a Final Land Claims
claims and self-government	and Self Government Agreement with Innu Nation
agreements with Innu Nation	and the Federal Government. Tripartite negotiation
and the Miawpukek First	sessions continued to take place on a monthly
Nation	basis.
	Final agreement negotiations with Miawpukek First
	Nation and the Federal Government continued over
	the first two fiscal years of this three year reporting
	period. Negotiations have been on hold since
	March 2016. The Secretariat is willing to continue
	negotiations once the other parties are in position
	to do so.
Supported devolution	Income Support was devolved on April 1, 2016 with
agreements with Indigenous	the Innu Round Table Secretariat taking over
governments/organizations in	delivery of Income Support from the Department of
the province and the Federal	Advanced Education, Skills and Labour. 2016-17
Government on appropriate	saw the transition of the Department of Advanced
provincial programs and	Education, Skills and Labour's Income Support files
services	to the Innu Round Table Secretariat, and the Innu
	taking responsibility to provide service to these
	clients. The Secretariat supported the Department
	of Advanced Education, Skills and Labour with the
	smooth transition.
Continued to implement the	The Labrador Inuit Land Claims Agreement
Labrador Inuit Land Claims	Implementation Committee, which is responsible
Agreement	for overseeing and monitoring the implementation
	of the agreement, met regularly in 2014-17.
	Annual tripartite funding agreements were signed

Indicators	Actual Performance
	with each of the Torngat Wildlife and Plants Co-
	Management Board and the Torngat Joint
	Fisheries Board by Government, the Nunatsiavut
	Government, the Federal Government and each of the Boards.
	Government and the Nunatsiavut Government
	signed annual funding agreements respecting the
	Dispute Resolution Board.
	The Secretariat contributed to the Labrador Inuit
	Land Claim Agreement Annual Report each year
	during 2014-17.
	The Secretariat, the Nunatsiavut Government and
	the Federal Government met to discuss renewal of
	the Labrador Inuit Land Claim Agreement
	Implementation Plan, including budgets for the
	boards.
	The Secretariat attended meetings in 2015-16 to
	review the current Nunatsiavut Government Fiscal
	Financing Agreement which expired on March 31,
	2017. This will help inform the negotiations on a
	renewed Fiscal Financing Agreement.
	The Subsurface Resource Revenue Sharing
	Committee met to discuss issues respecting
	subsurface resource revenue sharing during 2014-
	16.
	During 2014-16 the Secretariat and other
	departments met with the Nunatsiavut Government
	to discuss the possibility of working together on a

Indicators	Actual Performance
	joint land use plan for the Labrador Inuit Settlement
	Area. In 2015, the Secretariat shared a draft land
	use plan for the Labrador Inuit Settlement Area
	outside of Labrador Inuit Lands.

By March 31, 2017, the Secretariat will have supported negotiations and implementations of land claims, self-government and other agreements with Indigenous people.

Indicators	Actual Performance
Worked towards a final land	For more information, please see Goal two,
claims agreement and	Indicator one.
implementation plan with Innu	
Nation and the Federal	
Government and a final self-	
government agreement and	
implementation plan with the	
Miawpukek First Nation and	
the Federal Government	
Strived to achieve devolution	For more information, please see Goal two,
agreements with Innu Nation	Indicator two.
and the Federal Government	
on Income Support	
Strived to achieve agreement	Indigenous Affairs and Northern Development
with Innu Nation, the	Canada has agreed to provide funding to the Innu
Miawpukek First Nation and	for two proposals regarding funding to support the
the Federal Government on	Innu led residential services in their two

Indicators	Actual Performance
an Enhanced Prevention	communities. In 2016-17 the Innu received
Framework	\$452,253 from Indigenous Affairs and Northern
	Development Canada to support these proposals.
Advocated for the Federal	Premier Ball's 2015 mandate letter notes that he
Government to make a	would "encourage the Federal Government to
decision regarding the land	render a decision on the land claim of the
claim of the NunatuKavut	NunatuKavut Community Council."
Community Council and	Government advocated for the decision on the
continued to encourage the	NunatuKavut Community Council land claim and
Federal Government to	the expansion of federal programming primarily
provide access to federal	through oral representations to federal officials.
programs and services to all	
Aboriginal people in the	
province to which they are	
entitled	
Worked towards the renewal	For more information, please see Goal two,
of agreements associated	Indicator three.
with the Labrador Inuit Land	
Claims Agreement and	
implementation plan and on a	
land use plan for the Labrador	
Inuit Settlement Area	
Participated in the Innu	The Secretariat continued to participate in the Innu-
Round Table, an Innu-led	led trilateral roundtable mandated to address
initiative that includes the	community health and healing initiatives for the
province and the Federal	Innu of Labrador.
Government and focuses on	The Secretariat attended an event at the Muskrat
health and healing in the Innu	Camp for the 1,000,000 <sup>th</sup> Innu Hour worked on the
communities	

Indicators	Actual Performance
	Muskrat Falls Generation Project.

# Issue Three – Increase Awareness of the Unique Perspectives of Residents of Labrador and Indigenous People

The heritage of Indigenous people is unique, which has created unique perspectives that need to be reflected in Government policies, programs and services to ensure they are effective for Indigenous people.

#### 2014-17 GOAL:

By March 31, 2017, the Secretariat will have worked to increase awareness of the unique perspectives of residents of Labrador and Indigenous peoples in Government policy and programs.

Indicators	Actual Performance
Communicated the unique	The Secretariat collaborated with all departments
perspectives of residents of	and agencies to ensure that Indigenous
Labrador and Indigenous	perspectives were considered in policy,
peoples to Government	programming and planning activities, and provided
department/entities	consultation advice to ensure that Indigenous
	governments and organizations were engaged
	effectively whenever appropriate.
	The Secretariat led Government's review of the
	Truth and Reconciliation Commission of Canada's
	94 Calls to Action.

Indicators	Actual Performance
Communicated the unique	The Secretariat's website includes various
perspectives of residents of	agreements, including land claim agreements, and
Labrador and Indigenous	policies, for the information of the general public.
people to the general public	The Secretariat has represented the Province at
	various events including the tenth anniversary of
	the Labrador Inuit Land Claim Agreement, the
	Aboriginal Affairs Working Group, National
	Aboriginal Day Celebrations, and Indigenous
	cultural events including the Bay St. George
	Mi'kmaq Powwow and the Miawpukek First Nation
	Powwow.
	The Secretariat continued to work with the Federal
	Government to support the repatriation of the
	remains of Beothuk remains from the National
	Museums Scotland.

By March 31, 2017, the Secretariat will have further promoted the unique perspectives of residents of Labrador and Indigenous people in government policy and programs.

Indicators	Actual Performance
Conducted an evaluation of	Updates on this indicator can be found in the
the Labrador Transportation	Labrador Affairs Secretariat Annual Report 2016-
Grooming Subsidy Program	17.
which addresses the unique	
needs of residents living in	
Labrador's isolated	
communities	

Indicators	Actual Performance
Provided advice to	The Secretariat led Government's review of the
departments/entities	Truth and Reconciliation Commission of Canada's
regarding unique perspectives	94 Calls to Action.
of residents of Labrador and	The Secretariat continued to monitor the National
Indigenous people	Inquiry into Missing and Murdered Indigenous
	Women and Girls with the Department of Justice
	and Public Safety and the Women's Policy Office.
	The Secretariat worked on a What We Heard
	document summarizing Government consultations
	of provincial Indigenous governments and
	organizations respecting the National Inquiry.
	Indigenous Affairs continued to participate on the
	Aboriginal Education Advisory Committee, which
	was established to examine/develop Indigenous
	curriculum in the K-12 education system.
	The Secretariat continued to provide advice to
	departments regarding consultation requirements
	and engagement opportunities regarding the
	George River Caribou Herd.
	The Secretariat collaborated with all departments
	and agencies to ensure that Indigenous
	perspectives were considered in policy,
	programming and planning activities, and provided
	consultation advice to ensure that Indigenous
	governments and organizations were engaged
	effectively when appropriate.
	• Throughout 2016-17, the Secretariat participated in
	numerous cross-departmental initiatives, such as:

Indicators	Actual Performance
Promoted or presented at annual forums such as: Combined Councils of Labrador, Northern Development Ministers Forum, and the Aboriginal Affairs Working Group	<ul> <li>Aboriginal Affairs Working Group;</li> <li>Health Services Integration Fund;</li> <li>Violence Prevention Initiative;</li> <li>Innu Round Table;</li> <li>Arctic Opportunities;</li> <li>Poverty Reduction Strategy; and</li> <li>Interdepartmental Land Use Committee.</li> <li>In June 2016, federal, provincial and territorial Ministers responsible for Aboriginal Affairs, and the five National Indigenous Organization leaders met to transition the Aboriginal Affairs Working Group into the Federal/Provincial/Territorial/Indigenous Forum, confirming a new approach in support of improving outcomes for Indigenous peoples and promoting reconciliation in Canada. The Secretariat continues to work with the other parties to develop a list of common priorities for the Forum.</li> <li>Additional updates on this indicator can be found in the Labrador Affairs Secretariat Annual Report</li> </ul>
Supported community/Provincial Government committees such as the Labrador West Regional Taskforce	<ul> <li>Additional updates on this indicator can be found in the Labrador Affairs Secretariat Annual Report 2016-17.</li> </ul>

# Issue Four – Support Departments and Agencies in the Discharge of any Duty to Consult Aboriginal Governments / Organizations that may arise

The Indigenous Affairs Branch provides leadership and advice with respect to any duty to consult and works with provincial departments and agencies to ensure that the Policy is implemented. The Policy aims to foster and improve effective working relationships among Indigenous governments and organizations, project proponents and Government.

## 2014-17 GOAL:

By March 31, 2017, the Secretariat will have implemented actions related to the development and application of Aboriginal consultation guidelines and processes to assist departments and agencies in the discharge of any duty to consult Indigenous governments /organizations that may arise.

Indicators	Actual Performance
Promoted the Aboriginal	The Secretariat worked with Government
Consultation Policy to	departments and entities to implement the Policy,
Government	and provided advice and support on consultation
departments/entities	activities to fulfill any duty to consult that
	Government may owe.
Supported completion of	The Secretariat developed project-specific
project specific guidelines	Aboriginal Consultation Guidelines to guide
	provincial regulatory departments and agencies in
	their consultation activities. Project-specific
	Aboriginal consultation guidelines were developed
	for several projects including Luce Lake, Wabush 3
	and Howse Direct Shipping Ore Mine Project.

Indicators	Actual Performance
Supported implementation of	The Secretariat continues to support provincial
project specific guidelines	regulatory departments in the implementation of project-specific guidelines for several projects,
	including the Muskrat Falls Generation Project, the
	Labrador-Island Transmission Links Project,
	Wabush 3, Luce Lake and Voisey's Bay.
Advised departments/entities	The Secretariat regularly advised
on Consultation obligations	department/entities on the fulfillment of any duty to
with Indigenous	consult that the Province may owe. The Secretariat
governments/organizations	provided guidance throughout the consultation
	process through use of the Policy, project-specific
	Aboriginal consultation guidelines, and regular
	meetings and correspondence.

By March 31, 2017, the Secretariat will have further developed guidelines and processes to assist departments and agencies in the discharge of any duty to consult Indigenous governments and organizations that may arise.

Indicators	Actual Performance
Supported the	For more information please see Goal four, Indicator
completion of project	two.
specific Aboriginal	
consultation guidelines	
Provided advice to	In October 2016, Government, Innu Nation, Nunatsiavut
departments regarding	Government, and the NunatuKavut Community Council
consultation obligations	met to address concerns regarding the health and well-
with Indigenous	being of people of Labrador related to the Muskrat Falls

Indicators	Actual Performance
governments and	Project. In addition to information sharing, the Parties
organizations	agreed to establish an Independent Expert Advisory
	Committee to be comprised of representatives of Innu
	Nation, Nunatsiavut Government, the NunatuKavut
	Community Council, and federal, provincial and
	municipal governments.
	For more information, please see Goal four, Indicator
	four.
Supported	In order to ensure that Indigenous governments and
implementation of the	organizations are consulted appropriately, and that
policy and guidelines	Indigenous perspectives are considered, all resource
	development applications and environmental
	assessments were reviewed by the Secretariat to ensure
	that policy and guidelines were implemented
	appropriately.
	The Secretariat supported the development of the Terms
	of Reference for the Independent Experts Advisory
	Committee.

## **Opportunities and Challenges**

The 2017-18 fiscal year provides an opportunity for the Secretariat to support Provincial Government departments and agencies in continuing to foster a collaborative and productive relationship with the Federal Government. The Secretariat aims to leverage and optimize federal programs and policies to ensure that the related funding is applicable and suitable to Newfoundland and Labrador. The Secretariat will also continue to support the fostering of strong ties with Atlantic provinces and all Canadian jurisdictions to advance Newfoundland and Labrador's interests in a way that achieves results for the people of the province.

Multiple significant initiatives are likely to require government attention in the upcoming 2017-18 fiscal year, including the first-ever Indigenous Leaders Roundtable, an inquiry into the treatment, experiences and outcomes of Innu in the child protection system, the Federal Government's approach to the implementation of the Truth and Reconciliation Commission of Canada's Calls to Action, the United Nations Declaration of the Rights of Indigenous Peoples, and Qalipu First Nation enrolment. The implementation of the National Inquiry into Missing and Murdered Indigenous Women and Girls, Indigenous engagement at national tables, and the evolution of the Aboriginal Duty to Consult in relation to agencies, boards and commissions and in areas like the offshore will also require Government's attention. The Secretariat will also continue to work directly with Indigenous governments, organizations, communities and other stakeholders throughout Newfoundland and Labrador to discuss challenges and opportunities, and will continue to work on the repatriation of Beothuk remains from Scotland.

## **Financial Information**

Expenditure and revenue figures included in this document are based on public information provided in the Report on the Program Expenditures and Revenues of the Consolidated Revenue Fund for Fiscal Year Ended 31 March 2017 (*Unaudited*).

INTERGOVERNMENTAL AND INDIGENOUS AFFAIRS SECRETARIAT	Actual \$	Amended \$	Original \$
2.6.01. EXECUTIVE SUPPORT			
01. Salaries	332,313	332,400	286,500
Operating Accounts:			
Employee Benefits	-	900	900
Transportation and Communications	32,647	32,000	32,000
Supplies	3,246	11,000	11,000
Purchased Services	274,627	277,400	277,400
Property, Furnishings and Equipment	-	100	100
02. Operating Accounts	310,520	321,400	321,400
10. Grants and Subsidies	32,400	35,500	35,500
	675,233	689,300	643,400
02. Revenue – Provincial	(62,428)	(60,000)	(60,000)
Total: Executive Support	612,805	629,300	583,400
2.6.02. INTERGOVERNMENTAL AFFAIRS			
01. Salaries	955,521	955,700	931,700
Operating Accounts:	,		
Transportation and Communications	46,497	97,500	97,500
Supplies	636	200	200
Professional Services	240,000	240,000	120,000
02. Operating Accounts	287,133	337,700	217,700
10. Grants and Subsidies	3,974	5,900	5,900
Total: Intergovernmental Affairs	1,246,628	1,299,300	1,155,300

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01. Salaries	1,101,291	1,102,000	1,097,800
Operating Accounts:			
Employee Benefits	2,132	2,700	2,500
Transportation and Communications	77,425	115,700	115,900
Supplies	7,818	11,700	11,700
Professional Services	-	71,700	100,000
Purchased Services	33,030	38,600	10,300
02. Operating Accounts	120,405	240,400	240,400
10. Grants and Subsidies	381,318	399,800	399,800
	1,603,014	1,742,200	1,738,000
02. Revenue – Provincial	(853)	-	-
Total: Indigenous Affairs	1,602,161	1,742,200	1,738,000
TOTAL: INTERGOVERNMENTAL AND	3,461,594	3,670,800	3,476,700

TOTAL: INTERGOVERNMENTAL AND INDIGENOUS AFFAIRS SECRETARIAT

## Annex A: Intergovernmental Agreements

NL Party	Other Party	Name of Agreement	Signed*
Department of Health and Community Services (HCS)	Public Health Agency of Canada	Foodbook Data Sharing Agreement Between the Public Health Agency of Canada and the Department of Health and Community Services	March 29/17
Department of Advanced Education, Skills and Labour (AESL)	Department of Indigenous and Northern Affairs Canada	Funding Agreement - Province of Newfoundland and Labrador for Income Support	March 27/17
Department of Justice and Public Safety (JPS)	Department of Justice Canada	Project Funding Agreement Between the Department of Justice Canada - Department of Justice and Public Safety Newfoundland and Labrador - Enhancement of Services for Victims of Crime in Newfoundland and Labrador - 2016-2021 - Amendment No. 1	March 23/17
Department of Children, Seniors and Social Development (CSSD)	Department of Public Services and Procurement Canada/ Department of Health Canada	Memorandum of Agreement for Toll-Free Quitline Numbers on Tobacco Packaging Initiative	March 23/17
AESL	Department of Immigration, Refugees and Citizenship Canada	Canada - Newfoundland and Labrador Agreement on the Atlantic Immigration Pilot Program	March 7/17

NL Party	Other Party	Name of Agreement	Signed*
AESL	Department of Immigration, Refugees and Citizenship Canada	Memorandum of Understanding Concerning Information Sharing Between Canada and Newfoundland and Labrador - Express Entry Chapter	March 3/17
AESL	Department of Immigration, Refugees and Citizenship Canada	Memorandum of Understanding Concerning Information Sharing Between Canada and Newfoundland and Labrador - Atlantic Immigration Pilot Program Chapter	March 3/17
AESL	Department of Immigration, Refugees and Citizenship Canada	Memorandum of Understanding Concerning Information Sharing Between Canada and Newfoundland and Labrador - Provincial Nominee Chapter	March 3/17
AESL	Department of Employment and Social Development Canada	Amendment to the Canada - Newfoundland and Labrador Job Fund Agreement	Feb 21/17
Department of Tourism, Culture, Industry and Innovation (TCII)	Global Affairs Canada	Federal/Provincial Memorandum of Understanding for Sharing Information Pertaining to Potential Discussions on Trade With the United States and Mexico	Feb 13/17
AESL	Department of Employment and Social Development Canada	Agreement to Amend the Canada - Newfoundland and Labrador Labour Market Agreement	Feb 8/17

NL Party	Other Party	Name of Agreement	Signed*
JPS	Department of Justice Canada	Amending Agreement Respecting Adult and Youth Criminal Legal Aid, Immigration and Refugee Legal Aid and Court-Ordered Counsel in Federal Prosecutions Between Canada - Newfoundland and Labrador	Feb 8/17
Department of Finance (FIN)	Statistics Canada	Statistics Canada Licence Agreement for Public Use Microdata Files - 2017	Feb 7/17
TCII	Parks Canada/ Governments of all other Provinces and Territories	Specified Purpose Account Agreement 2017-2022 Respecting the Management of Funds to Support the Canadian Parks Council	Feb 2/17
HCS	Governments of all other Provinces and Territories	Pan-Canadian Pharmaceutical Alliance Memorandum of Understanding	Jan 30/17
AESL	Statistics Canada	Statistics Canada Termination of Data-Sharing Agreements	Jan 27/17
FIN	Statistics Canada	End-Use Licence Agreement for Postal Code Conversion File and/or Postal Codes by Federal Ridings File and/or Postal Code Conversion File Plus - 2017	Jan 10/17

NL Party	Other Party	Name of Agreement	Signed*
Department of Education and Early Childhood Development (EECD)	Department of Innovation, Science and Economic Development Canada	Youth Internships (YI) Program - Contribution Agreement	Jan 3/17
CSSD	Department of Indigenous and Northern Affairs Canada	Funding Agreement - Province of Newfoundland And Labrador - Child Youth and Family Services	Dec 20/16
Government Purchasing Agency	Department of Public Services and Procurement Canada	National Master User Agreement Regarding Canada's Procurement Instruments	Dec 20/16
Department of Transportation and Works (TW)	Department of Infrastructure Canada	Amending Agreement No. 3 – Canada -Newfoundland and Labrador Building Canada Fund Agreement for Core National Highway System and Local Road Infrastructure Projects 2009-2010 / 2018- 2019	Dec 14/16
FIN	Department of Finance Canada	Amendment to the Schedule of Tax Programs of the Canada - Newfoundland and Labrador Tax Collection Agreement	Nov 28/16
TW	Department of Indigenous and Northern Affairs Canada	Funding Agreement - Province of Newfoundland and Labrador for Natuashish Airport	Nov 16/16

NL Party	Other Party	Name of Agreement	Signed*
Department of Fisheries and Land Resources (FLR)	Royal Canadian Mounted Police	Memorandum of Understanding - Canadian Firearms Safety Course Extension	Nov 16/16
FLR	Department of Natural Resources Canada/ Department of Environment and Climate Change Canada for Parks Canada/ Governments of all other Provinces and Territories/ Canadian Interagency Forest Fire Centre Inc.	Canadian Interagency Mutual Aid Resources Sharing Agreement	Nov 7/16
Service NL (SNL)	U.S. Commodity Futures Trading Commission	Counterpart to Memorandum of Understanding - United States Commodity Futures Trading Commission and Superintendent of Securities (Newfoundland and Labrador) - Cooperation and the Exchange of Information Related to the Supervision of Cross-Border Covered Entities	Nov 1/16
TW	Department of Transport Canada	Canada - Province of Newfoundland and Labrador Coastal Airstrips Restoration Program - Agreement for Airport Restoration Projects	Oct 31/16

NL Party	Other Party	Name of Agreement	Signed*
FLR	Department of National Defence	Memorandum of Understanding Between the Department of National Defence and the Government of Newfoundland and Labrador Environmental Management System Military Training in Goose Bay	Oct 24/16
FLR	Department of Public Services and Procurement Canada/ Labrador- Island Link Limited Partnership/ Argirov Engineering Inc.	Reliance Agreement Related to the Labrador-Island Transmission (LIL)	Sept 23/16
Human Resource Secretariat (HRS)	Department of Public Services and Procurement Canada	Master Agreement on Language Services	Sept 23/16
JPS	Department of Justice Canada	Memorandum of Agreement Between the Government of Canada and the Government of the Province of Newfoundland and Labrador Respecting the Responsibilities Under the Central Registry of Divorce Proceedings Regulations	Sept 14/16
FIN	Statistics Canada	Statistics Canada Licence Agreement for Public Use Microdata Files - 2016	Sept 13/16

NL Party	Other Party	Name of Agreement	Signed*
AESL	Department of Innovation, Science and Economic Development Canada	Post-Secondary Institutions Strategic Investment Fund (SIF) Contribution Agreement	Sept 8/16
JPS	Department of Justice Canada	Project Funding Agreement Between the Department of Justice Canada - Department of Justice and Public Safety Newfoundland and Labrador - Enhancement of Services for Victims of Crime in Newfoundland and Labrador – 2016 -2021	Sept 6/16
JPS	Department of Justice, Nova Scotia/ Nova Scotia Medical Examiner Service	Memorandum of Understanding on the Independent Review of the Office of the Chief Medical Examiner of Newfoundland and Labrador	Aug 26/16
Newfoundland and Labrador Housing Corporation (NLHC)	Canada Mortgage and Housing Corporation	CMHC and NLHC 2016 Social Infrastructure Fund Agreement Under the Agreement for Investment in Affordable Housing	Aug 22/16
NLHC	Canada Revenue Agency	Memorandum of Understanding for the Provision of Taxpayer Information for Income Verification Between Canada Revenue Agency (CRA) and Newfoundland and Labrador	Aug 22/16
EECD	Public Health Agency of Canada	Memorandum of Agreement - Autism Spectrum Disorder Surveillance System	Aug 12/16

NL Party	Other Party	Name of Agreement	Signed*
TCII	Atlantic Canada Opportunities Agency/ Governments of Nova Scotia/ New Brunswick/ Prince Edward Island/ Tourism Industry Association of Prince Edward Island	Marketing Year 2 Agreement - Atlantic Canada Tourism Partnership (ACTP)	Aug 1/16
AESL	Department of Employment and Social Development Canada	Foreign Credential Recognition Program - Labour Market Integration Funding Agreement	July 31/16
AESL	Department of Immigration, Refugees and Citizenship Canada	Canada - Newfoundland and Labrador Immigration Agreement	July 31/16
AESL	Department of Immigration, Refugees and Citizenship Canada	Memorandum of Understanding Concerning Information Sharing Between Canada – Newfoundland and Labrador	July 31/16
Department of Municipal Affairs and Environment (MAE)	Department of Infrastructure Canada	Canada - Newfoundland and Labrador Bilateral Agreement – Public Transit Infrastructure Fund and Clean Water And Wastewater Fund	July 16/16

NL Party	Other Party	Name of Agreement	Signed*
MAE	Department of Infrastructure Canada	Canada - Newfoundland and Labrador New Building Canada Fund - Small Communities Fund - Funding Agreement 2014 - 2024 -Amendment No. 1	July 2/16
TCII	Atlantic Canada Opportunities Agency/ Global Affairs Canada/ Governments of Nova Scotia/ New Brunswick/ Prince Edward Island	Canada/ Atlantic Provinces Agreement on International Business Development - 2016 Agreement	June 30/16
JPS	Department of Justice Canada	Funding Agreement – Canada's Supporting Families Fund - Family Justice Initiatives Component	June 20/16
MAE	Department of Public Services and Procurement Canada/ NSP Maritime Link Incorporated/ Frontier Subsea Inc./ Government of Nova Scotia	Reliance Agreement Related to the Maritime Link	June 9/16
NLHC	Department of Public Services and Procurement Canada/ Department of Justice Canada	Instrument of Grant - Legal Mechanism for the Transfer of the Federal Property in St. Lewis to the Province	June 8/16

NL Party	Other Party	Name of Agreement	Signed*
NLHC	Department of Public Services and Procurement Canada/ Department of Employment and Social Development Canada	Contribution Agreement - Surplus Federal Real Property for Homelessness Initiative	June 8/16
JPS	Department of Justice Canada	Drug Treatment Funding Program Contribution Agreement – Drug Treatment Court Program Feasibility Project	June 6/16
JPS	Department of Justice Canada	Agreement Respecting Federal Contributions for the Intensive Rehabilitative Custody and Supervision (IRCS) Program Part D – FY 2016-2017 - Revisions to Secure Custody's Behaviour Modification System Through A Treatment-Focused and Trauma-Informed Lens	May 7/16
JPS	Department of Justice Canada	Agreement Respecting Federal Contributions for the Intensive Rehabilitative Custody and Supervision (IRCS) Program Part D - FY 2016-2017 Walking the Walk: Creative Tools for Transforming Compassion Fatigue and Vicarious Traumatization Workshop	May 7/16

NL Party	Other Party	Name of Agreement	Signed*
JPS	Department of Justice Canada	Agreement Respecting Federal Contributions for the Intensive Rehabilitative Custody and Supervision (IRCS) Program Part D - FY 2016-2017 - The Somatic Experiencing Professional Training Program	May 7/16
MAE	Department of Infrastructure Canada	Canada - Newfoundland and Labrador Building Canada Fund - Amendments to the Communities Component Amended Agreement 2007- 2017 - Amendment No. 3	April 21/16
Intergovernmental and Indigenous Affairs Secretariat (IIAS)	Department of Indigenous and Northern Affairs Canada/ Nunatsiavut Government/ Torngat Wildlife and Plants Co-Management Board	Torngat Wildlife and Plants Co- Management Board Funding Agreement - Labrador Inuit Land Claims Agreement (LILCA)	April 20/16
IIAS	Department of Indigenous and Northern Affairs Canada/ Nunatsiavut Government/ Torngat Joint Fisheries Board	Torngat Joint Fisheries Board Funding Agreement - Labrador Inuit Land Claims Agreement (LILCA)	April 20/16
AESL	Department of Employment and Social Development Canada	Canada Apprentice Loan Information Sharing Agreement	April 20/16

NL Party	Other Party	Name of Agreement	Signed*
FIN	Statistics Canada	End-Use Licence Agreement for Postal Code Conversion File and/or Postal Codes by Federal Ridings File and/or Postal Code Conversion File Plus - 2016	April 19/16
SNL	Consul General of Japan in Montreal, Quebec	Treatment of Driver's License Issued by the Competent Authorities of Japan and Newfoundland and Labrador	April 6/16
SNL	Financial Services Commission of Ontario	Administrative and Operational Support Services for Inter-Jurisdictional Initiatives - Canadian Council of Insurance Regulators (CCIR)	April 5/16
SNL	Financial Services Commission of Ontario	Administrative and Operational Support Services for Inter-Jurisdictional Initiatives - Canadian Association of Pension Supervisory Authorities (CAPSA)	April 5/16